January 4, 2018

TO: Interested Parties
FROM: Dean E. Edson, Executive Director
RE: 2018 NRD WATER MANAGEMENT ACTIVITIES SUMMARY

This packet includes a summary of NRD water management activities as of December 2017. Maps included in the packet depict information on water quality and quantity management actions and controls enacted by Natural Resources Districts (NRDs) in Nebraska to locally protect water quality and quantity. The individual district summary of activities and water management programs is listed alphabetically. Also included is a four-page timeline of significant law changes that occurred over the last 41 years that authorized various management programs for the NRDs.

A recent report by the U.S. Geological Survey indicates that, on average, the condition of the Ogallala Aquifer is stable and significantly healthier in Nebraska than in all other states over significant portions of the massive freshwater aquifer. Of the six states that overlie a significant portion of the Ogallala Aquifer, Nebraska has experienced the smallest decline in water in the aquifer's storage from the 1950s to 2015, according to the USGS report.

The amount of water in storage in the Ogallala Aquifer in Nebraska had decreased just 0.1 percent during that time-period. A depletion that small could be easily reversed by above average precipitation. For example, a similar report by USGS showed that Nebraska in 2011 had more groundwater than it did before groundwater irrigation began in the 1950s.

The report found Nebraska had the least amount of water-level declines out of the eight states examined, despite being one of the most heavily irrigated states in the nation. During another period that was looked at in the report, 2013-2015, Nebraska’s average water-level change was 0.0 feet. Nebraska has also seen rises in water levels of over 84 feet in areas, compared to declines of 234 feet in Texas. By comparison, the average water-level declines in the other five states that overlie a significant portion of the Ogallala were: minus 41.2 feet in Texas; minus 25.5 feet in Kansas; minus 16.5 feet in New Mexico; minus 14.3 feet in Colorado; and minus 12.3 feet in Oklahoma.

The USGS reported there is about 2.92 billion acre-feet of water in the aquifer. That’s enough to cover the U.S. with more than 15 inches of water. Roughly two-thirds of the water in the Ogallala Aquifer, or 1.9 billion acre-feet, is believed to be in Nebraska.

If you have any questions, please contact the individual NRD manager listed or myself at:

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Natural resources districts have local responsibility for protecting ground water from overuse and pollution. Each district has a plan to protect ground water. State law has given districts a variety of regulatory tools, to deal with contamination, shortages or user conflicts. Below is a timeline since the creation of the NRD’s until present day.

1972 – Natural Resources Districts begin operations after passage of LB 1357, groundwater management by NRD’s is a vital mainstay of the act.

1975 – LB 577 adopted by the Legislature recognizes that ownership of water is held by the state for the benefit of its citizens and that NRD’s have the legal authority to regulate certain activities in the use of groundwater.

1975 – NRD’s began recording static water levels by using a network of observation and recorder wells. Partnerships in this endeavor were made with UNL Conservation and Survey Division, USGS, and other state agencies. Groundwater well moratoriums were allowed only if groundwater levels declined and only when all other authorized controls were not protecting water supplies (this provision stayed in law until passage of LB962 in 2004).

1985 – Legislature adopted LB 1106, the Ground Water Management and Protection Act which allows NRD’s to create Ground Water Management Plans for quality and quantity. Plans must be approved by the State of Nebraska.

1986 – Each NRD has in place an approved Ground Water Management Plan reviewed by the state that is continually maintained and updated. Groundwater decline trigger-levels are set by the districts to initiate regulation, if approved by the State of Nebraska.

1996 – Legislature adopted LB 108 which restructured the Ground Water Management and Protection Act for integrated management of ground and surface water applying first to the Lower Republican NRD, Middle Republican NRD, Upper Republican NRD, and Tri-Basin NRD. The statutes applied to the remaining districts in 1999. This was the first time Nebraska law recognized a connection between ground and surface water. The legislation allowed for any individual or NRD to request the state to review any determination of conjunctive use conflicts between ground and surface water.

1996 – All four NRDs involved in LB 108 requested the Nebraska Department of Water Resources for a determination as to whether there were disputes between ground and surface water users. The state made a preliminary determination in September that the conjunctive use of ground and surface water was leading to disputes over water use in the Republican River Basin. Studies were initiated by the NRDs in the Republican basin.

1998 – Before the State of Nebraska was ready to make a final determination, Kansas filed a lawsuit against Nebraska over consumptive use of water in the Basin. The State of Nebraska requested the four NRD’s to suspend their initial 1996 request and not impose well drilling moratoriums.

2004 – Following the Republican River settlement agreement between Kansas, Nebraska and Colorado, the Republican Basin NRDs implement allocations at levels recommended by the State of Nebraska to maintain compliance with the agreement. The allocations targeted a 5-10 percent reduction in use according to state officials.

2004 – The legislature adopted LB 962 addressing ground and surface water interaction. The primary intent was to declare certain river basins “over or fully appropriated” which will bring imposed regulations such as well moratoriums, certifying irrigated acres, developing an “Integrated Water Management Plan” and other management actions as determined by the NRD. All districts included in the “over or fully appropriated” basins have imposed more stringent regulation than requested by the State of Nebraska. In addition, 7 NRD’s have extended moratorium boundaries beyond state recommendations. (Tri-Basin NRD, Central Platte NRD, South Platte NRD, Lower Platte North NRD, Upper Niobrara – White NRD, Nemaha NRD, & Little Blue NRD). Basins not declared fully or over appropriated will be reviewed prior to January 1 of each year.

2006 – The legislature passed LB 1226 into law which provided several modifications and clarifications to implement LB 962. The key changes include:

1) Provided an exemption for municipalities from allocation restrictions imposed after November 1, 2005. The municipal exemption also allows for new industrial uses up to 25 million gallons annually for growth. Although the exemptions are
For natural resources districts located in a river basin, sub-basin, or reach that has been determined to be fully appropriated over-appropriated, the measure increases the levy authority by 3 cents to administer and implement ground water management activities and integrated management activities. The levy is in addition to the 4.5 cent levy and the extra 1.0 cent levy authority granted by LB 962 in 2004. The additional authority to exceed restricted funds budgeted was scheduled to phase out over 3 years.

3) Provide authority to the NRDs to request DNR stop issuing surface water rights in areas where a NRD has imposed a well drilling moratorium and/or a stay on expansion of irrigated acres. This provision has been used by several NRDs.

2005-06 – Although groundwater pumping in the Republican Basin was 20 percent below the allocation recommended by the State of Nebraska in both years, state officials tell the NRDs this was not enough. The lingering drought is impacting water supplies.

2007 – LB701 was passed by the legislature, providing additional authorities to address water management activities. The key changes include:

1) Allowing NRDs in areas that are covered by an interstate compact to lease or purchase water to enhance stream flows and pay for such by issuing bonds. The NRDs were granted new taxing authority of up to 10 cents from property tax and/or up to $10/irrigated acre occupation tax to pay for the bonds. The NRDs in the Republican Basin leased over 30,000 acre-feet of water in 2007 under this provision. A lawsuit has been filed regarding the constitutionality of this provision which stopped the issuance of the bond to pay the water right holders for the lease of the water.

2) Establishment of a Water Resources Cash Fund to be administered by DNR to comply with interstate water compacts and to conserve water in fully and over-appropriated basins. This provision of the bill appropriates $2.7 million per year to the Water Resources Cash Fund. The NRDs are providing more local funds than required to access these funds.

3) An extension of the 3 cent levy authority for NRDs in fully and over-appropriated areas from 2008 to 2012.

4) Requires DNR, in consultation with the affected natural resources district, to do an annual determination in fully and over-appropriated basins, starting January 1, 2008, and every January 1 thereafter, to estimate the maximum amount of water that may be available from stream flow for a beneficial purpose in the short and long-term. The language would not be an "order" by the department, rather only a forecast developed by DNR and the affected NRDs.

5) Allows NRDs to impose a temporary well drilling moratorium without a notice or hearing, but requires a hearing within 180 days. Similar language is included allowing DNR to impose a temporary 180-day stay on new surface water natural-flow appropriations in areas where a natural resources district has imposed a temporary 180-day stay on new well construction and the addition of new irrigated acres. Water wells of public water suppliers are exempt from temporary moratoriums. The Lower Platte North NRD used this provision of law in 2007.

6) Creation of a 13-member Riparian Vegetation Task Force, as proposed in LB 458, consisting of a representative of the Governor, state agencies, NRDs, the Nebraska Environmental Trust, and a riparian landowner from each of the state’s congressional districts. State funding of $2.5 million year was included to provide grants to remove vegetation and invasive species of river channels in fully or over-appropriated areas. In 2007, NRDs in the Platte and Republican basins provided matching funds and in-kind funding for this program.

2007 - Preliminary estimates on groundwater use are well below allocations for the 3rd year in a row in the Republican Basin. Water leased by the Republican Basin NRDs from surface water right holders and normal rainfall keeps the State of Nebraska in compliance for water use.

2008 - Due to a constitutional challenges on LB 701, the Republican Basin NRDs cannot issue bonds under the law to raise funds to pay surface water right holders for the water leased. While the case works its way through the legal process, the Nebraska Legislature passes LB1094 which loans the Republican Basin NRDs $9 million to pay the surface water right holders for the leased water. Oral arguments will be held December 14, 2009 in the Lancaster County District Court.

2009 - The legislature adopted a bill, LB 54, to allow NRDs to track depletions and gains resulting from new, expired or modified water use in fully or over-appropriated areas. Procedures to include:

1) Use of generally accepted methodologies based on the best available information.

2) Provide a methodology to estimate stream flow depletions and gains and provide information on gains as offsets to new uses.

3) Require the identification of means to be utilized so new uses will not have more than a de minimis effect on existing surface water or groundwater users.
4) Provide a procedure for sharing information between the Department of Natural Resources and the NRDs.
5) Identify water that could mitigate new uses.
6) Provide a plan, after consulting with and providing an opportunity for public input from interested parties, for making water available for offset for economic development purposes.

**2009- LB483** was passed by the legislature, that changes the planning process for NRDs when a determination is made that the district is not fully appropriated and a stay on well drilling has expired or that a preliminary determination was made that a basin, sub-basin, or reach is fully appropriated but a final determination finds that it is not fully appropriated. The key changes include:

1) Change the date for a request of re-evaluation of a basin from March 1 to July 1.
2) Require natural resources districts that are in a situation where a status change has occurred from fully appropriated or preliminarily fully appropriated to not fully appropriated, to create and implement a policy for the prioritization and granting of water well permits for the four-year period following the change.
3) Require moratoriums to stay in place until the districts developed rules and regulations to allow limited growth that would not reach a point to cause a fully appropriated determination.
4) Require DNR to approve the NRD rules and regulations within 60 days of NRD adoption. If DNR fails to approve the regulations, NRDs would have to adopt rules and regulations to allow up to 2,500 irrigated acres growth or not more than 20 percent increase in historic irrigated acres within a hydrologically-connected area.
5) The bill would prohibit DNR from issuing any new appropriation for the four-year period following a status change that would result in a fully appropriated status based on the most recent evaluation.
6) Prohibit DNR from granting more than 834 acres of new surface water appropriations for irrigation

**2010- LB 764** was passed by legislature that allows NRDs to develop IMPs in areas that are not fully or over-appropriated. This bill allows a natural resources district encompassing a river basin, sub-basin, or reach that has not been designated as fully or over-appropriated to, jointly with the department, develop an integrated management plan for such river basin, sub-basin, or reach located within the district.

**2010- The legislature adopted a bill, LB 862, that changed provisions relating to the regulation of water. The bill makes two important changes to the occupation tax and managing water resources. First the bill provides the NRDs a local water user-based fee system to self-fund many of the activities necessary to adequately deal with the water challenges facing Nebraska while protecting local economies and all existing and future uses.**

In order for NRDs to use the occupation tax they must have it in their Integrated Management Plan (IMP) with plans on how the funds will be being used. The IMP then has to be approved by DNR. The occupation tax can only be used to purchase or lease groundwater or surface water rights, purchase or lease of water from canals or reservoirs, removal of vegetation or invasive species that affect the river flow, or change augmentation of the river flows. This will allow NRDs to implement programs that will help protect the economy in the fully and over-appropriated basins in water-short years.

The second major change is that the occupation tax can be used to fund programs without issuing bonds. Although bonding is still allowed, this option allows NRDs to pay for smaller projects in one year rather than financing them.

**2011- The bill LB 229e was passed by the legislature and provides for a process for the Nebraska Department of Natural Resources to apply for a grant from the Nebraska Environmental Trust Fund (NETF) to fund water programs. This is what the compromise does:**

- Allows the Department of Natural Resources (DNR) to apply to NETF for a three-year $9.9 million grant for fully/over-appropriated river basins and gives that grant 50 bonus points in the ranking.
- Provides an annual match of $3.3 million in General Fund dollars that will be appropriated to the Water Resources Cash Fund (WRCF).
- Adds intent language to apply for an additional three-year grant provided that benchmark criteria are met.
- Requires natural resources districts to provide a 40 percent matching fund requirement.

**2011- LB 400** was passed by the legislature that incorporates language from LB 528 to change the sunset date for the NRD three-cent levy for ground water management activities and integrated management activities in fully and over-appropriated areas from 2011-12 to 2017-18.

**2012- LB 526e** was passed by the legislature to allow for an entire surface water irrigation right to be transferred for a non-consumptive use. The new language would place conditions on such a transfer, including that the transfer or change in purpose will not diminish the supply of water available or otherwise adversely affect any other water appropriator, adversely affect Nebraska's...
ability to meet its obligations under a multistate agreement, or result in administration of the prior appropriation system by the Department of Natural Resources, which would not have otherwise occurred.

2012- Bills LB 950 and LB 950Ae were passed by the legislature to provide an additional $1.4 million to the Water Resources Cash Fund, bringing the total to $4.7 million. The emergency clause was included in the companion “A” bill.

2012- The legislature approved LB 1125e which provides a process for natural resources districts to follow when implementing an occupation tax. The process for implementing an occupation tax in the bill is as follows:

- Acres classified by the county assessor as irrigated shall be subject to such district’s occupation tax unless on or before March 1 in each subsequent year, the record owner certifies to the district the non-irrigation status of such acres.
- A district may exempt from the occupation tax acres that are enrolled in local, state, or federal temporary irrigation retirement programs that prohibit the application of irrigation water in the year for which the tax is levied.
- Except as provided above, a district is prohibited from providing an exemption from, or allowing a request for a local refund of, an occupation tax on irrigated acres regardless of the irrigation source while the record owner maintains irrigated status on such acres in the year for which the tax is levied.

2014- The legislature passed LB 1098 which expanded the Natural Resources Commission from 16 members to 27 members and created the Water Sustainability Fund. Legislative intent was added that the fund be equitably distributed statewide to the greatest extent possible for the long term. Also, intent language was added that distributions from the fund for sewer infrastructure facilities to reduce combined sewer overflow not exceed 10% of the total annual appropriation to the Water Sustainability Fund.

The accompanying “A” bill appropriated $21 million from the Water Sustainability Fund for FY 2014-15 and $11 million from the Water Sustainability Fund for FY 2015-16 to the Department of Natural Resources to aid in carrying out the provisions of LB 1098. Legislative findings are added that the goals of the fund can be met by giving equal consideration to four categories of projects:

- Research, data and modeling;
- Rehabilitation or restoration of water supply infrastructure, new water supply infrastructure, or water supply infrastructure maintenance or flood prevention for protection of critical infrastructure;
- Conjunctive management, storage, and integrated management of groundwater and surface water; and
- Compliance with interstate compacts or agreements or other formal state contracts or agreements or federal law.

The additional appointed membership on the commission is to include: Agribusiness interests; agricultural interests; groundwater irrigators (current appointment); irrigation districts; manufacturing interests; metropolitan utilities districts; municipal users of water from a city of the primary class; municipal users of water from a city of the first or second class or a village (current appointment); outdoor recreation users; public power districts; public power and irrigation districts; range livestock owners; surface water irrigators (current appointment); and wildlife conservation interests.

2016- The legislature passed LB 1038 which changed Nebraska water transfer statutes to allow an appropriation for manufacturing of hydropower to be changed in the full amount to an instream basin-management appropriation to be held jointly by the Game and Parks Commission and any natural resources district or combination of natural resources districts. This change effectively provided the legal framework necessary to carry out an existing MOU between NPPD, NGPC and the Niobrara Basin River NRDs for the purchase of Spencer Hydro water rights. Under the MOU, the NRDs and the NGPC would jointly purchase and hold the water rights from the Spencer Hydroelectric generation facility and convert the rights to provide a protected instream flow for the Niobrara River.

The provided beneficial use of such change is to maintain the functional stream flow for conservation of fish and wildlife and for recreation that existed by the manufacturing of hydropower and to assist in the implementation of an approved integrated management plan (IMP) of ground water and surface water resources for each natural resources district within the river basin. The bill also outlined that the Priority Date of the Water right is to be maintained so that the right can be protected by a senior date. The bill requires that the new appropriation be subject to condemnation and subordination agreements that exist under the current appropriation and that any person who held a subordination agreement or condemnation award prior to the transfer shall be allowed to enter into a new subordination agreement for terms consistent with the original subordination agreement at no additional cost.

This was a critical step in providing the legal framework for such a transfer and allowing an existing hydropower right to be put to a new beneficial use, working to protect all existing uses of domestic, livestock, municipal, surface water irrigation and groundwater irrigation, while allowing for managed new beneficial uses through the implementation of an integrated management plan.
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WATER MANAGEMENT- PAST, PRESENT, FUTURE
Central Platte NRD has 1,025,466 irrigated acres including: 932,826 acres irrigated with groundwater only; 14,590 acres surface water only; and 78,050 acres are co-mingled use. Crops irrigated in the CPNRD include corn, soybeans, sorghum, potatoes, alfalfa, small grains and sunflowers.

Groundwater Quality
- **1980**: Hall County Water Quality Special Project was CPNRD’s first nitrogen management demonstration project.
- **1987**: Groundwater Quality Management Program was implemented to provide a long-term solution for widespread high groundwater nitrate-nitrogen problems. Average N levels have been reduced from 19.24 to 14.24 ppm since 1988.
- **1987**: The CPNRD-UNL Nitrogen & Irrigation Management Demonstration Project was started to educate producers on best management practices. Longest running project in nation with 370 demonstration sites & 300 field days on evapotranspiration (ET) gages, watermark sensors, soil moisture probes, polymer applications, slow release/controlled N, and cover crops.
- **2013**: Crop Irrigation & Demand Network- 78 sites receive data collected through Adcon Telemetry including: gallons per minute, inches applied per day/season and soil moisture readings. The real-time data allows UNL/CPNRD to view water usage & soil moisture. Allows producers to check own readings. Working with NDNR on 10 additional surface water sites.
- **2015**: Project SENSE (Sensors for Efficient Nitrogen Use & Stewardship of the Environment) Pilot program to promote adoption of in-season N fertilization, data refine current algorithms and canopy sensors to generate fertilizer rates. Funding and participants include: Central Platte, Little Blue, Lower Loup, Lower Platte North, Upper Big Blue Natural Resources Districts; Nebraska Corn Board, and the University of Nebraska-Lincoln.

Groundwater Quantity
- **1977**: CPNRD contracted with USGS to develop its first computer model of the hydrogeologic aquifer system within the District. The model has the capability to evaluate effects of various alternative management plans on water levels and on streamflow in the District. In the mid-80’s, it was updated by HDR Engineering to assist with management plans.
- **1987**: Groundwater Quantity Management Program was implemented with a phased program to implement controls when needed. CPNRD has 24 Ground Water Management Areas and is currently updating some areas due to continued rises in nitrogen levels.
- **1987**: CPNRD is involved in many of Nebraska’s water issues due to its location along the Platte River. CPNRD, along with several partners, were awarded two grants by the Nebraska Environmental Trust to develop the Cooperative Hydrology Study (COHYST). This state-of-the-art computer model is used for the Platte River Recovery Implementation Program (PRRIP), annual basin determinations by the NDNR, and management plans such as CPNRD’s Integrated Management Plan and the Basin-Wide Management Plan.
- **2003**: CPNRD initiated and implemented a suspension on drilling new wells and expansion of irrigated acres. The suspension was put in place to allow the Board and the DNR to look over the situation between groundwater and surface water to determine if a problem existed and how it would affect future water supplies.
- **2004**: The Platte Basin above Elm Creek, NE, was declared over-appropriated and the area from Columbus to Elm Creek was designated as fully appropriated; meaning any additional uses would cause water supply to be out of balance with demand. CPNRD and NDNR developed an Integrated Management Plan (IMP) calling for “no new uses” in the basin above Columbus that would negatively impact an existing surface water right or groundwater use. New uses are allowed but any depletion to existing rights and uses must be offset.
Groundwater Quantity (continued)

• 2004: The Basin-Wide Management Plan was approved with the purpose of joint integrated water resources management for the over-appropriated portions of the Platte River Basin in Nebraska. This Plan meets requirements of Statute 46-715 for those portions of the Platte River Basin upstream of the Kearney Canal Diversion designated as over-appropriated by the NDNR.

• 2006: Governor Heineman signed the PRRIP, which entered Nebraska into an agreement with the states of Wyoming & Colorado, and the U.S. Department of Interior. The program calls for no new depletions to the U.S. Fish & Wildlife Service (FWS) “target flows” and a return to the 1997 level of depletions. The NRD has a big stake in the Program to improve and conserve habitat for three threatened & endangered species on the central Platte (whooping crane, piping plover, least tern) and the endangered pallid sturgeon on the lower Platte. CPNRD board members, management and staff are actively involved in Program Governance and Advisory committees.

• 2007: CPNRD initiated the first Water Bank in Nebraska and approved the first water bank transaction in the district. The Water Banking policy states that for every acre-foot of water impacting the river that can be acquired, there’s that much less regulation and cutback that will need to be imposed. The goal is to diminish the chance of having to regulate irrigators by acquiring water rights from willing landowners. COHYST has been useful in determining the amount of water needed to bring the Platte River back to 1997 levels; estimated at 3,400 acre-feet. As of 2014, CPNRD has spent $4.6 million to purchase water rights to return the over-appropriated area back to a fully appropriated status; resulting in 3,000 acre-feet of water returned to the Platte River.

• 2012: Approved two water conservation agreements: 1) Platte Basin Water Project Coalition Interlocal Cooperation Agreement - for utilization of Water Cash Fund through NET & the Legislature for Platte Basin water management activities and took place of Platte Basin Habitat Enhancement Project (PBHEP). 2) J-2 Regulating Reservoir - allows flows from CNPPID supply canals to be stored and put into the Platte River when needed to meet FWS target flows; with excess flows used as credit for requirements of the PRRIP. CPNRD will receive 5% of reservoir water; which provides the NRD with up to 2,000 ac-ft of water annually. Note: The J2 Reservoir Project has been put on hold; dedicated PRRIP funding is now being used to fund other water supply projects.

Conjunctive Management

• 2012: CPNRD began its first conjunctive management project to close Six Mile Canal and rehabilitate three other surface water canals in Dawson County. Associated surface water rights from Six Mile Canal are being transferred to the Thirty Mile Irrigation District. The Cozad Ditch, Thirty Mile Irrigation District, and Southside Irrigation District canals were approved for excess flow rights in March 2015 from the NDNR. Benefits from these partnerships include:
  - Groundwater recharge which enhances surface and groundwater supplies, and protects water quality.
  - Enhanced flows to Platte River by diverting & retiming excess flows.
  - Return of natural flow irrigation rights to the Platte River.
  - Helps meet requirements of PRRIP agreement with Colorado, Wyoming, Nebraska and the Department of the Interior.
  - Helps meet LB 962 requirement to return the over-appropriated area of the Platte River to a fully appropriated status.
  - Potential to return 8,00-20,000 AF of water back to the Platte River annually.

• Funding The Cozad and Thirty Mile canal rehabs were approved as PBHEP with 40% of funding provided by the NDNR, 20% by CPNRD, 20% by the Cozad Ditch Company or Thirty Mile Irrigation District, and 20% by the NET. The Southside Irrigation District rehab was approved as a Platte Basin Coalition Project with 60% of funding provided by the NDNR, 20% by CPNRD, and 20% by the Southside Irrigation District.

Future Water Sustainability Activities

In looking forward, the District will continue to strive towards water resources sustainability and studies which create tools to better manage groundwater and surface water in the Central Platte Valley by collecting and evaluating data to develop a hydrologic budget. Additional conjunctive management projects, such as recharge projects and projects that allow for proper management of surface water, will be considered.
GROUNDWATER STATUS

Lewis & Clark NRD, located in the northeast corner of Nebraska, is comprised largely of non-irrigated land due to aquifer limitations and topography. Combinations of confined and unconfined glaciated aquifers result in mostly low production wells with slow recharge. Water is also withdrawn from the Niobrara and Dakota bedrock aquifers and the Missouri River alluvium for the purposes of irrigation, domestic, and stock use.

Irrigation development in the Lewis & Clark NRD started in the mid 1970’s with 70 registered irrigation wells. By the early 1980’s the number of registered irrigation wells had grown to over 520. Since the mid 1980’s there has been a steady increase in the number of irrigation wells and irrigated acres. The District saw a sizeable surge in new irrigation wells and acres irrigated from 2012 to 2017. As of December 20, 2017 there are a total of 1691 registered irrigation wells in the district, a 43% increase over the last 6 years.

On groundwater quantity, in 1976, the NRD began collecting static water level measurements in wells located across the district to monitor the effect of irrigation development on local aquifers. The district has historically measured static water levels in 31 irrigation wells developed in the undifferentiated sand and gravel aquifers and in the Niobrara bedrock aquifer system across the District. In 2014 the district began monitoring water levels in four wells developed in the Dakota Formation. Historically this aquifer system has been accessed primarily for stock and domestic use in areas where sand and gravel aquifers are lacking. Over the last several years the aquifer has been developed for irrigation use. The district has initiated monitoring the water levels of four irrigation wells and four observation wells developed in the Dakota aquifer. Dedicated transducers have been installed dedicated for the purpose of recording daily measurements.

Over the past 35 years our records show approximately half of the original wells had increasing static water level trends. That trend continued until 2012, when drought conditions and increased irrigation pumping resulted in significant declines observed on all wells. Spring water level readings from 2013 to 2017 have shown moderate rebounds each year. In 2017, water levels continued to rise, summer conditions were moderate across much of the district and pumping demands would be considered average for much of the district. The water level increase is a positive turn for the groundwater systems of the district, however; there is still cause for long term concern due to the increase in well development across the district over the last several years.

On groundwater quality, LCNRD monitors about 90 irrigation wells across the District and about 125 irrigation wells in the Bazile Groundwater Management Area (BGWMA) located in south central Knox County. The LCNRD also monitors water quality and water level of 20 observation wells in the BGMA. In 2015 the district began additional water quality and water quantity monitoring of the aquifers across the district with the construction of 13 dedicated observation wells. An additional 23 wells were be added to the sampling routine in 2017. The test holes and observation wells were drilled and constructed using a combination of Nebraska Environmental Trust (NET) funds, Nebraska Department of Environmental Quality (NDEQ) funds, and match dollars provided by the LCNRD in an effort to better define the aquifer systems of the district and to develop a groundwater monitoring network.

Water quality monitoring has indicated concern of increased nitrate contamination over the last 10 years. Levels have reached Phase II limits in some areas where samples have reached 5ppm, the trigger level. The District response has been increased monitoring and educational efforts towards fertilizer management.
has been in a Phase III management area for several years, where 50% of the irrigation water samples taken have reached the trigger level of 9 ppm for more than three years.

To address the Bazile GWMA elevated nitrate concern, LCNRD has joined with three other NRD’s to work collectively on a community based planning process to focus on education and best management practice promotion within a 21 township area. The final draft of the Bazile GWMA Plan was approved by the Environmental Protection Agency (EPA) in October of 2016. Phil Steinkamp, Project Coordinator, is actively using NRD, Section 319 EPA and Natural Resources Conservation Service (NRCS) funds with landowner match dollars to implement the goals and objectives of the Bazile GWMA Plan.

Water Sustainability Funds have been used in parts of the district to conduct an Aero Electromagnetic (AEM) Survey which will create a detailed cross-section of the subsurface geology. Additional surveys of the northern portion of the district have been approved for WSF funding for 2018. The surveys greatly increase the understanding of local geologic and hydrogeologic conditions when considered with existing data from other agencies such as UNL Conservation and Survey Division (CSD), the Eastern Nebraska Water Resources Assessment (ENWRA), and the Nebraska Department of Natural Resources (NDNR). The improved definition and understanding of local aquifers, ground water recharge areas, and ground and surface water connection enables the district to better protect and preserve the resource.

**ACTION STEPS:**

- 2004 – LCNRD set up the Bazile Triangle Groundwater Management Area which includes the following townships; Creighton, Columbia sections 6, 7,18,19, and Cleveland except for sections 25,26,27,34,35,36 to improve the groundwater quality of the area.
- 2014 – LCNRD adopted Rules and Regulations and added an appendix to the existing GWMP to address groundwater quantity concerns. The modifications include identified sub areas of the District, well permit ranking, certification of irrigated acres, flow meters, and well spacing limits. The new Rules and Regulations were adopted by the directors and implementation began August 1, 2014.
- 2015-2016 – LCNRD with the Nebraska Department of Natural Resources developed and adopted a voluntary Integrated Management Plan (IMP) that became effective on September 5, 2016. The regulatory action items adopted as part of the IMP, as mandated by statute, is a required education component for applicants pursuing groundwater well permits or surface water permits in the district.
- 2016–2017 – LCNRD with the Nebraska Department of Environmental Quality has initiated development of a District-Wide Watershed Management Plan to address surface and groundwater quality concerns.
- 2016-2018 – Aero-electro Magnetic Surveys of the subsurface geology are scheduled or have been conducted on areas of the District to better understand the geology and aquifers of the district in order to protect the resource through targeted, appropriate management.

**FUTURE**

Rainfall over the last several years has minimized the impact of irrigation on groundwater levels in the Lewis and Clark NRD, however the effects of the drought of 2012 and potential for increased pumping pressure on the limited aquifers of the region remains a concern. The LCNRD is working towards improved identification of the aquifer systems in the District and preparing to manage groundwater use should the need occur.

Groundwater quantity and quality management protection methods included by the District in its rules and regulations include groundwater level triggers and a water management plan to limit groundwater use should declines re-develop in the future. Permits for high capacity wells and irrigated acre expansion are required District wide. The Lewis & Clark NRD has not been declared “Fully Appropriated” and a motion to consider well moratoriums was rejected in February of 2013.
Little Blue Natural Resources District

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GROUNDWATER STATUS:  The Little Blue NRD measures groundwater levels biannually using a monitoring network of 340 deep wells and a 48-well network of dedicated monitoring wells equipped with data loggers. Water level changes are tracked by individual wells, by township and by hydrogeologic areas. Water levels fluctuate in concert with rainfall. In 2000, the average water level was slightly higher than 1974 levels when the NRD first started recording water levels. However, since the early 2000s water levels have again fallen, and spring 2017 averages are at the lowest level of record in 65% of the monitored wells. The District has 6,696 active irrigation wells and approximately 680,000 irrigated acres. Certification of acres will be completed by December 31, 2018.

The District monitors groundwater wells for nitrates. Nitrates have gradually increased in most areas of the District and range from 0.5 parts per million to nearly 30 ppm, averaging approximately 8 ppm. These conditions have prompted the establishment of eight intensive water quality management areas totaling 402,650 acres which have met trigger levels. Mandatory operator training has been implemented to present the scope of the problems, conservation options and engaged operators in helping resolve those problems.

ACTION, STEPS, AND GUIDELINES:

• 1974: Modeling predicted groundwater declines based on 3 rates of well developments.
• 1979: The northern one-third of the District was declared a Groundwater Control Area for quantity.
• 1986: Groundwater Management Plan for the District was created addressing quality and quantity.
• 1993: Groundwater Control Area dissolved. New management planning approach began.
• 2003: Groundwater studies were initiated for all of Thayer, and portions of Nuckolls and Jefferson counties to provide more detailed mapping of aquifer and an understanding of the water resources.
• 2005-NRD worked with City of Fairbury to determine methods to reduce nitrates for the City’s municipal water supply, a direct impact to the District’s rural water project.
• 2006: Updates to Groundwater Management Plan established a comprehensive set of rules and regulations for groundwater management, including: conditions for high capacity uses, wider well spacing, water transfers, fall fertilization restrictions and sub-area management action adjustments.
• 2006: A water quantity sub-area was established in southern Thayer and Jefferson counties with a stay imposed on well permits and expanding irrigated acres. All irrigated acres in the area were certified and pumpage data was gathered from operators.
• 2008: A hydrologic study of Thayer, Jefferson, and eastern Nuckolls Counties was completed.
• 2008: A study to determine hydrologically connected surface and groundwater was completed for the Blue River Basin by the Upper Big Blue NRD. The NRD installed a network of dedicated monitoring wells to better understand the aquifer’s response to groundwater withdrawals.

• 2009-NRD began intensive discussions with the City of Hastings regarding wellhead protection.

• 2010-NRD Board initiated a district-wide hydro-geologic study to fill data gaps and compile all available information for more user-friendly planning tools. Extensive water sampling by NRD in Adams County revealed widespread nitrate problems upgradient of the City of Hastings wells.

• 2011-Initiated an evaluation of soil irrigation suitability study to determine if more stringent regulations are necessary before issuing well permits for highly erodible lands. NRD Board adopted rules and regulations which apply an aquifer score (supported by the hydrogeologic study data) and soils score (based on the irrigation suitability) to evaluate all new irrigation well permits. The Hastings wellhead protection area and associated rules are approved.

• 2012-2013 -NRD collected over 2,500 water samples covering over 100,000 acres to determine severity and extent of nitrate pollution. Extensive conservation promotion in area.

• 2013 – NRD conducted deep soil coring analysis to determine extent of residual nitrates in vadose zone. NET funds sought to conduct a basin-wide water quality planning effort to evaluate whether existing projects and programs are adequate to remedy groundwater problems.

• 2014 – NRD enacted new groundwater rules requiring flow meter installation, irrigated acre certification, annual water use reporting, and district-wide mandatory operator training focusing on irrigation water use efficiency, nitrogen management, hydrogeology, soil health and conservation.

• 2015 – NRD established two additional water quality areas totaling 110,720 acres. The Little Blue and Tri-Basin NRDs completed a basin-wide water quality plan.

• 2016 – The District implemented the Basin-wide water management plan and hired a Watershed Coordinator. A Voluntary Integrated Management Plan was initiated and the District discussed matters of mutual interest with the Tri-Basin. Stakeholders meetings were conducted.

• 2017 - The district revised its Ground Water Management Plan (GWMP) and began rules re-write to address declining water table and more frequent conflicts between water users.

**FUTURE ACTIONS:**
Flow meter installation and certification of irrigated acres will be completed in 2018. The District will continue to monitor the water table levels through the annual well readings and observation well networks. The NRD continues collaborative discussions with the Tri-Basin NRD regarding water levels, groundwater development, hydrologic issues, and rules and regulations and in the western portion of the Basin.

Monitoring of the District’s water quality conditions will continue and expand throughout remaining areas of District. Our district-wide operator training activities will share water resources concerns and trends and provide guidance to producers in implementing BMPs and new technologies which reduce water consumption and reduce risks to water quality. The NRD will manage existing and establish new regulatory areas, and tighten controls as needed, for nitrogen management.

NRD will assist communities with development and implementation of wellhead protection plans for source water protection, and locating new prospective water sources. The NRD continues to assist the City of Hastings with aquifer storage and restoration project to protect their municipal water supply.

The voluntary IMP will be completed by 2018 and appropriate rules written.
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GROUNDWATER STATUS

Beginning in the Spring of 2015, and completed this past Spring, the Lower Big Blue NRD bolstered its monitoring well network through the installation of forty new dedicated monitoring wells. The NRD has worked closely with local communities and landowners to choose locations that will provide the best data for managing groundwater supplies into the future. Historically, the District has measured the static water levels of 95 county and 34 compact wells, many of which are for irrigation, and has monitored groundwater quality through the collection and analysis of 400 to 500 nitrate samples per year. These dedicated monitoring wells will aid the NRD in more accurately observing depths to groundwater and monitoring groundwater quality.

On March 27, 2014 the Lower Big Blue NRD approved changes to its Groundwater Management Plan in an effort to maximize sustainability of groundwater supplies in the District. The LBBNRD worked with Olsson Associates to implement a well permit scoring system for assessing the suitability of a proposed new well in a given area of the District. Additionally, setbacks from neighboring wells were more specifically defined, commingling of wells was limited, a water transfer policy was implemented and the District has begun the process of certifying acres. Olsson Associates has also developed various maps for use by the Board to anticipate future groundwater concerns and take appropriate measures to mitigate against those concerns.

The entire district was declared a Groundwater Management Area in 1997 due to concerns about water quality. Permits are required for wells pumping 50 or more gallons per minute. There are no pumping restrictions in the NRD. The district is monitoring groundwater levels and will follow its Groundwater Management Plan if groundwater declines reach designated trigger levels. Water levels have been monitored since 1981. The district has a 60 square mile Phase II area where operators have to meet educational requirements and submit reporting forms on residual nitrogen sampling and other BMPs. Fall fertilization is delayed until after November 1st. The Phase II area has nitrate-nitrogen levels in the groundwater that are between 6 ppm. and 9 ppm. The rest of the NRD is in a Phase I area where nitrate-nitrogen levels are below 6 ppm. Operators use voluntary measures to prevent and reduce groundwater contamination.

The NRD has several incentive programs that address water quality and quantity problems. Groundwater users are offered cost-share on water flow meters to obtain information on the flow rate of their wells and amount of gallons pumped. ET gauges and soil moisture probes cost share provides information to help irrigators schedule their irrigations more efficiently.

ACTION STEPS

- 1981- Groundwater level measurement program begins.
- 1986- District adopts Groundwater Management Plan
- 1987- District wide groundwater monitoring network established to provide baseline data on groundwater quality
- 1988- The Nebraska Department of Environmental Quality conducted a
  o SPA study in an area northwest of the city of Beatrice
- 1990- The NRD begins the first year of additional study in the proposed SPA
- 1994- The three year Special Protection Area study was completed
• 1997- District amends its Groundwater Management Plan to include groundwater quality regulations and the entire district is declared a Groundwater Management Area. At the same time a 60 Square mile Phase II area established.

• 2006- NRD begins the Blue Basin Groundwater Study in conjunction with the Upper Big Blue NRD and the Little Blue NRD

• 2008- Blue Basin Study completed with results indicating only small areas of groundwater-surface water interconnection in the NRD.

• 2010- District amends its Groundwater Rules and Regulations to require flow meters on new wells and spacing requirements on new wells permits changed to 1000’.

• 2013- On November 26 the Lower Big Blue Natural Resources District Board of Directors imposed an immediate 180-day moratorium, or stay, on the construction of new wells in the District. The primary purpose for the stay is to provide the NRD with an opportunity to revise and implement its Groundwater Management Plan.

• 2014- On March 20 a public hearing was held in DeWitt, Nebraska to receive public comment on the moratorium and the proposed rules and regulations changes. This hearing fulfilled the provisions of Nebraska Revised Statutes 46-707 and 46-743.

• 2014- On March 27 the Lower Big Blue NRD implemented and began operating under an updated Groundwater Management Plan.

• 2015 - On March 23 the first of forty planned dedicated monitoring wells was drilled northwest of Wilber. The network of dedicated monitoring wells should be completely in place by this Fall.

FUTURE

Spring 2017 static water levels decreased 0.74 feet from the Spring of 2016. Groundwater levels are 2.06 feet below the districts 1982 baseline. Groundwater level monitoring will continue to document fluctuations of groundwater levels. The data provided by the new dedicated monitoring wells will increase the understanding of the water resources of the NRD. Water sampling for nitrate-nitrogen will continue, particularly in areas with known hot spots of nitrate problems.
GROUNDWATER STATUS

The Lower Elkhorn Natural Resources District (District) monitors both groundwater quantity and quality to detect any changes, trends, or problems, as well as to understand the groundwater and the complex hydrogeology of the area.

Since the mid-1970s, the District has monitored groundwater quantity by measuring the depth of the groundwater in irrigation and specially designed monitoring wells. If groundwater drops to a certain level in any of these wells, the NRD will work with local groundwater users to take protective measures to sustain groundwater supplies over the long term.

These measurements reveal that groundwater levels typically fall and rise over time, closely following precipitation cycles. This was recently evident when above average precipitation between 2008 and 2010 caused wet conditions and very high groundwater levels, and then a lack of precipitation during the last half of 2011 through 2012 caused very dry conditions and very low groundwater levels. Generally, spring groundwater levels in 2010 and 2011 were at record highs, but by the spring of 2013, groundwater levels were nearing, and in some locations exceeding all-time lows.

Even though precipitation was more normal in 2013, the effect of dry conditions in 2011 and 2012 were still evident in the spring of 2014, as groundwater levels remained well below historic averages in many wells.

The drought of 2012 caused dramatic in-season (during the irrigation season) groundwater declines in portions of the District, causing numerous well interference problems. Fortunately, precipitation was generally adequate in 2014 and 2015, which will lend themselves to improved groundwater level conditions in the District.

The District collects groundwater samples from irrigation wells each year to monitor groundwater quality. If contaminant concentrations reach 50 percent of the EPA limits for safe drinking water, the District will work with local landowners to stabilize, reduce, and prevent the occurrence, increase, or spread of the contamination. In 2017 the District conducted comprehensive sampling of irrigation wells in Madison and Pierce Counties to provide current data as part of a groundwater quality trend analysis in the District.

In addition, the District was able to capitalize on grant funding from both the Nebraska Environmental Trust (NET) and the Water Sustainability Fund (WSF) to conduct further geophysical data collection utilizing Aerial Electromagnetic (AEM) technology. Partnering with Aqua Geo Frameworks LLC, the District collected information on a 3 mile grid in portions of Pierce, Knox, Cedar, Dixon, Madison, Platte and Wayne Counties. Block flights were conducted (tight gridlines) in parts of Wayne County to provide better definition in areas that been previously flown using the 3 mile grid concept. The AEM information will be utilized to provide better definition of aquifer boundaries and will provide the technical information necessary to better manage groundwater.

The District also modified the Groundwater Management Plan to require the installation of flow meters on wells that pump greater than 50 gallons per minute utilized as commercial, industrial, public water supply and on any series of wells that are utilized in a series and designed to pump greater than 50 gallons per minute. Changes were also made to the Groundwater Management Area Rules and Regulations to modify the Phase Area requirements to address the protection of groundwater quality in the District.

Also, the Lower Elkhorn NRD continues to partner with the Upper Elkhorn NRD, Lower Niobrara NRD, Lewis and Clark NRD and the Nebraska Department of Environmental Quality on the Bazile Groundwater Management Area Project which was recently recognized for being the first (in the nation) cooperative effort to gain approval under the Environmental Protection Agency (EPA) which enables the use of federal funding to address groundwater quality.

ACTION STEPS

- **1976** – Begin semiannual (spring and fall) measurements of the depth of the groundwater.
- **1986** – Groundwater Management Plan approved by the Department of Natural Resources (what was then called the Department of Water Resources). Begin annual groundwater quality sampling.
• **1996 and 1997** – Groundwater Management Plan quantity and quality sections revised and a district-wide groundwater management area is established, including a “Phase 2” subarea in Pierce County. Farmers in the Phase 2 area must attend educational programs, test their irrigation water, perform deep soil testing, and report these results and irrigation water and nitrogen use to the District.

• **1999** – Monitoring well network started.

• **2005** – The Phase 2 subarea is expanded to include most of Pierce County.

• **2007** – Flow meters required on new wells.

• **2008** – The District imposes a stay on new wells and new irrigated acres in both the hydrologically connected and the non-hydrologically connected areas of the District.

• **2009** – The District limits new irrigation growth to a per-year average of 2,500 acres in the hydrologically connected and 5,000 acres in the non-hydrologically connected areas of the District.

• **2012** – The District agreed to do a voluntary integrated management plan with the Nebraska Department of Natural Resources, and joins with other districts in the Lower Platte Basin to develop a complementary basin-wide water plan. The District prohibits new irrigation development for 2013 and begins the process of certifying irrigated acres.

• **2013** – The District establishes five Quantity Subareas to minimize well interference problems and prohibited new irrigation development for 2014. The District contracted with XRI to perform an airborne geophysical study of the hydrogeologic framework in the Clarkson-Howells area.

• **2014** – The District expands the use of airborne geophysical flights to cover 30 townships (at a price of $500,000) in the area surrounding the Quantity Subareas to expedite its understanding of the area’s hydrogeologic framework. The District enters a memorandum of understanding with Northeast Community College to become partners to develop water resources educational programs for agricultural students and producers.

• **2015** –The District continued its efforts towards completion of the Integrated Management Plan, both for the Lower Elkhorn and the Lower Platte Basin. These projects are nearing completion and should be approved in early 2016. The LENRD also has approved amendments to its Groundwater Management Plan, which will require the future installation of flow meters on all irrigation wells. This change was approved very recently, and the details of the implementation are yet to be discussed and/or approved by the Board of Directors. These details should be completed in early 2016.

• **2016** - Modifications were approved to require the installation of flow meters on high capacity wells in the District, utilized as commercial, industrial, public water supply, or any wells in a series with other wells – designed to pump greater than 50 gallons per minute. The District also approved changes to the Groundwater Management Area Rules and Regulations, modifying the Phase Area controls for protection of groundwater quality.

• **2017** - The District continued to work towards the completion of their voluntary Integrated Management Plan with DNR. LENRD has also agreed with the partners of the Lower Platte Basin Coalition and the Upper Elkhorn NRD on the terms of the Lower Platte Basin Coalition Management Plan. The District was able to leverage grant funding to match local tax dollars for the collection of Aerial Electromagnetic (AEM) data in several counties in the District. The District is also working towards the completion of a Drought Mitigation Plan and the Lower Elkhorn River Basin Water Quality Management Plan. The District continues to cooperate with the Bazile Groundwater Management Area partners to promote the adoption of practices that will both improve and protect groundwater quality in a portion of the district. The district filed an application with DNR for an appropriation of in-stream flows in the Elkhorn river.

**FUTURE**

The LENRD will continue the collection of technical information that can be used as the basis for improved groundwater management policy. A priority for the District is a renewed focus on groundwater quality as well as the delineation of aquifers and/or management areas to guide future groundwater management policy.
GROUNDWATER STATUS

District data shows the NRD’s groundwater levels remain higher today than they were in 1972 and average stream flows have also improved. Groundwater levels across the NRD in the spring of 2017 registered a decrease of an average 0.41 feet from levels in 2016.

ACTION STEPS & TIMELINES

- 1975 – Started District static water level measurements
- 1979 – Attempted to implement a water quantity control area, but were denied by the Nebraska Department of Water Resources
- 1980 – Stream gauging began on Beaver Creek due to water quantity issues in Sandhills
- 1981 – Installed transect wells along Beaver Creek as part of study
- 1985 – The first District Groundwater Management Plan implemented
- 1990s – Major expansion of water quantity program, went from 230 to 300 wells for static water level measurements
  ❖ Approve agreement with DNR to survey elevations of all monitoring wells in NRD; surveys continue on annual basis
- 2005 – Work on streambed conductance measurements in Loup River Basin begins
- 2006 – Water Resources Committee & Variance Committee created to deal with water quantity issues
  ❖ Stay issued on the issuance of well permits, certification of irrigated acres required, variance process approved
  ❖ Elkhorn-Loup Modeling Study begins, inter-local agreement signed between eight NRDs and U.S.G.S., funding for initial year of study received from Natural Resources Commission
  ❖ U.S.G.S. completed seepage run measurements on streams in Loup and Elkhorn River Basins
- 2007 – Initiated the installation of SWL data loggers
  ❖ Stay issued on expansion of irrigated acres
  ❖ Adopted new Water Transfer Rules and Regulations
- 2008 – Completed Phase I of Elkhorn-Loup Modeling Study with updated base of aquifer map, stream depletion map on four square-mile grid and operational analytical model
  ❖ Completed Irrigated Acre Certification Process with over 1.2 million acres certified
  ❖ Preliminary determination by DNR that the lower Platte River Basin was fully-appropriated
- 2009 – Fully-appropriated determination for lower Platte River Basin reversed by DNR
  ❖ Adopted rules and regulations to create a process for allowing irrigated acre development as a result of passage of LB-483; 10,000 acres granted from 2009 to 2012
  ❖ Began a study of evapotranspiration to compare the water use of grasslands with the amount of precipitation received to determine potential groundwater recharge
- 2010 – Adopted new Groundwater Management Area Rules and Regulations that included the definition of a “banked” acre
  ❖ Completed Phase II of ELM Study with refined stream depletion map, updated base of aquifer map, and pump testing to determine transmissivity
  ❖ Completed ELM Study geophysical and test hole analysis of Lower Loup and Upper Elkhorn NRDs
  ❖ Began Area 28 Aquifer Properties and Nitrate Management Analysis Project
  ❖ Received Nebraska Environmental Trust Grant for Irrigation Monitoring Project, providing well data loggers and producer cost-share for flow meters
  ❖ Completed aerial reconnaissance of the major tributaries of the Loup River System for invasive weeds
- 2011 – Completed spraying of invasive species on the major tributaries of the Loup River System and reconnaissance in river sub-basins
  ❖ Hired Wellhead Protection Coordinator and re-established the Wellhead Protection Program
  ❖ Provided financial assistance for repairs of major infrastructure with irrigation districts following flood damage: additional funding provided in 2012
  ❖ Expanded water quality monitoring for nitrate contamination, deep core soil sampling, and public education program in Water Quality Area 18
  ❖ Began the South Loup River Basin Water Quantity Study to collect data on water quantity conditions to determine long-term trends
• 2012 – Adopted new groundwater management area rules and regulations, including rules governing irrigation using of lagoon water and prohibiting new irrigated acres within a wellhead protection area
  ❖ Completed aquifer study of Groundwater Management Area 28 in Platte and Nance Counties with Olsson Associates
  ❖ Began 319 grant work within wellhead protection areas in the District
• 2013 – Approved 2,696 chemigation applications, the most of any NRD in the state
  ❖ Voted to grant no new irrigated acres for 2013
  ❖ Entered the final year of work on the Elkhorn-Loup Model (ELM) with the final phase complete in March, 2014
  ❖ Entered into membership in the Lower Platte River Basin Group, a coalition of NRDs and DNR to look at groundwater/surface water management in the lower Platte River basin and began work on a basin-wide integrated management plan
  ❖ Approved participation in the South Loup/Middle Loup Rivers Temperature Study
  ❖ Approved new rules and regulations in the Groundwater Management Plan, including mandatory flow meters to manage groundwater quality in all Phase II and Phase III Groundwater Management Areas within the NRD
  ❖ Adopted new criteria for the transfer of irrigated acres, using USDA conservation plans
  ❖ Approved a water quality improvement project for the Clear Creek Watershed and the Pibel Lake Recreation Area
  ❖ Established new regulations allowing pumping of livestock lagoon water on uncertified acres in emergency, must pump, situations
  ❖ Deep-core soil sampling and additional water sampling done to determine nitrate contamination in wellhead protection areas
• 2014 – Initiated development of a Voluntary Integrated Management Plan for the entire District with DNR
  ❖ Submitted Watershed Management Plan to EPA for Clear Creek Watershed/Pibel Lake
  ❖ Initiated a Quality/Quantity Watershed Management Plan for the South Loup River Basin
  ❖ Voted to grant no new irrigated acres for 2015
  ❖ Completed sixth round of infrared aerial photography of District for irrigated acres certification compliance
  ❖ Partnered with NDEq and UNL CSD to develop test holes and dedicated monitoring wells at various locations in the NRD
• 2015 – Held multiple stakeholders meetings to provide input in the development of a Voluntary Integrated Management Plan for the entire District with DNR
  ❖ Initiated a hydrogeologic survey of the groundwater resource in the city of Columbus, including a city storm water inventory and potential recharge project for the Christopher Cove subdivision.
  ❖ Initiated a groundwater recharge project at Semler Dam north of Sargent, utilizing canals in the irrigation off-season to store water for recharge purposes
  ❖ Initiated a project with USGS and Upper Loup NRD on the North and South Loup Rivers utilizing thermal imaging to determine the interconnection between groundwater and surface water
  ❖ Participated in and helped fund Project SENSE, which focused on improving nitrogen fertilizer use efficiency and reduction of nitrogen loss to the groundwater
  ❖ Voted to allow no new irrigated acres in 2016
  ❖ Initiated the investigation into a possible recharge/augmentation/recreation project on Lillian Creek in Custer County
• 2016 – Completed Columbus Area Water Assessment Study
  ❖ Granted 1,996 new irrigated acres in the North Loup River and Beaver Creek Sub-Basins
  ❖ Completed the Clear Creek Watershed Plan in Wheeler County
  ❖ Completed aerial-electromagnetic flights in parts of Nance and Platte Counties to map groundwater and subsurface geology
  ❖ Completed installation of flow-meters on all irrigation wells in the Phase III Groundwater Quality Management Area
  ❖ Approved, with DNR, the integrated management plans for the District and the Loup River Basin
  ❖ Contracted for preliminary design work and feasibility study for project on Lillian Creek
• 2017 - Purchased monitoring equipment, additional e-Coli sampling, and new monitoring wells for South Loup River Basin
  ❖ Received final report on Aerial Electromagnetic Survey of Water Quality Area 28 and Columbus area
  ❖ Completed Thermal Imaging Study on South Loup River
  ❖ Initiated Cover Crop Groundwater Impact Study
  ❖ Initiated Columbus Recharge Project with City of Columbus, Christopher Cove subdivision, and Archer Daniels Midland; received grant from the Nebraska Water Sustainability Fund for project
  ❖ Approved 1,462 new irrigated acres in Beaver Creek and North Loup sub-basins
  ❖ Approved interlocal agreement for the Lower Platte River Basin Coalition

FUTURE
The Lower Loup NRD has begun work to establish water use data for municipalities and industry. Work will continue on the integrated management plan for the Lower Platte Basin and on an interlocal agreement on available basin water with the Upper Loup NRD. The District will continue its annual infrared aerial photography of the District. The well head protection coordinator will continue work with municipalities in the District with wellhead protection planning and implementation.
GROUNDWATER STATUS

The Lower Niobrara NRD developed a Voluntary Integrated Management Plan (IMP) with the Department of Natural Resources which went into effect May 1, 2014, has been through three annual reviews as required by statutes. The Plan outlines how the Department and the District will work together to better manage the surface water and groundwater of the District. To date the Plan is working to provide better groundwater and surface water management in the District. The District updates its rules and regulations annually to address new water issues as they arise. Provisions in the rules and regulations include: 1) the Board has the ability to not accept or limit the number of new irrigated acres District wide, 2) created a ranking process for new high capacity wells, 3) created parameters to be met before a supplemental/helper well will be considered for an existing irrigation system, 4) created the Bazile Groundwater Management Area in the SE corner of the District, 5) requires all irrigated acres be certified within the boundaries of the LNNRD, 6) created comprehensive Phase III rules for improvement of groundwater quality in our high nitrate areas. The Plan has been very well accepted across the District by its constituents.

September of 2015 the District as a member of the Niobrara River Basin Alliance entered into a Memorandum of Understanding with the Nebraska Game and Parks Commission and Nebraska Public Power District (NPPD) to purchase from NPPD their surface water appropriations, hydro power facility and land at the Spencer Dam. This project continues to move forward with the passage of LB 1038 which allows the transfer of industrial hydro power appropriation to an instream management appropriation. The intent of the purchase is to insure the Niobrara River continues to be managed for fish, wildlife, recreation, municipal, industry and agriculture production into the future. This is a win-win for everyone in the basin.

At the June 2017 LNNRD Board of Directors meeting in accordance with the Districts Rules and Regulations, the Board decided to not accept applications for new irrigated acres in 2017. With this decision and in accordance with our Integrated Management Plan the Department of Natural Resources will not approve applications for new surface water irrigated acres in the District.

The LNNRD continues to progress on the certification of irrigated acres. The goal was to have all the Districts acres certified by the end of 2016. We did not quite reach this goal. Currently we have 90+% of the District certified and are in the process of sending out the final letter before the District takes action for non-compliance with our rules.

The Lower Niobrara NRD monitors groundwater static water levels in 75 wells each spring and fall. Currently no areas of persistent declines have been identified. The considerable drop in groundwater levels after the drought of 2102 have been slowly but steadily recovering with most of the District fully recovered.

As directed by the LNNRD Groundwater Quality Management Plan the staff samples irrigation wells on a yearly rotation to identify areas with water quality issues. Through this monitoring program eight areas have been identified to have high nitrate levels. The District designated these eight areas as Phase II areas. This designation requires producers in these areas to follow best management practices in regards to nitrogen use and
complete annual reporting forms which track their nitrogen use by field. With the new Phase III rules the District is looking at moving some of these Phase II areas to Phase III because the nitrates continue to rise.

In other water quality related work the District has entered into the Bazile Groundwater Management Area Interlocal Agreement with the Upper and Lower Elkhorn NRDs and the Lewis & Clark NRD. This agreement is to address the high nitrates in the Creighton and surrounding communities by promoting best management practices in the production of row crops and wise fertilizer management in the communities.

**ACTION STEPS & TIMELINE**

- 1986 – A Groundwater Management Plan was approved by the state of Nebraska
- 1995 – The Groundwater Management Plan was amended as required by law
- 1996 – Groundwater Quality Management Area implemented
- 2003 – Groundwater Plan was amended by Board and approved by state of Nebraska
- 2004 – A Phase II area was implemented in north central Holt County with high nitrate levels
- 2006 – The second Phase II area was implemented in areas with high nitrate levels in north western Holt County and western Boyd County
- 2007 – On October 17th a portion of the Lower Niobrara was determined fully appropriated
- 2008 – Preliminary determination by DNR that the Lower Platte Basin was fully appropriated
- 2009 – The Lower Platte River Basin fully appropriated determination was reversed by DNR. Rules and regulations were approved to limit irrigation growth to 2500 acres per year for 4 years
- 2011 – Supreme Court reversed the Lower Niobrara River Basin Fully Appropriated designation
- 2011 – Rules and Regulation were approved to allow for limited irrigation in the reversal area
- 2011 – District requested to begin the Voluntary Integrated Management Plan with the Department of Natural Resources
- 2013 – Worked with GIS Workshop to develop a program to manage the irrigated acre certification process
- 2013 – District implements a 180 day stay on new high capacity wells and the addition of irrigated acres
- 2013 – District completes Voluntary Integrated Management Plan and updates Rules and Regulation to better manage the ground and surface water of the District
- 2014 – Voluntary Integrated Management Plan and updated Rules and Regulations go into effect
- 2015 – Working with the Niobrara River Basin Alliance on a Voluntary Basin Wide Management Plan
- 2016 – Adopted comprehensive Phase III groundwater quality management rules

**FUTURE**

The LNNRD with the voluntary Integrated Management Plan developed with the Department of Natural Resources continues to develop better ground and surface water management for the District. By using the Stakeholder Committee process the District is equipped to address water resource issues before they become major problems. With the certification of irrigated acres and the development of a comprehensive data base the District will be able to better track changes in water quality and quantity on an annual basis. The District is also looking into developing hydrogeology maps to help identify sub-areas where more groundwater management may be needed. The staff continues to sample wells for nitrates, measure static water levels and gather flowmeter readings. The Lower Niobrara NRD will also continue to monitor and implement its Groundwater Management Plan and Integrated Management Plan Rules and Regulations and implement new rules and regulations as deemed necessary by its Board of Directors.
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GROUNDWATER STATUS & ACTION STEPS

The Lower Platte North NRD (LPNNRD) comprises portions of seven Counties in east central Nebraska: Boone, Madison, Platte, Colfax, Butler, Dodge, and Saunders Counties. The District covers 1,587 square miles or approximately 1.03 million acres.

The following is a summary of management activities since 2010. Please contact LPNNRD if more information is needed on previous management activities.

2010 - The District currently has three ground water development areas: Normal, Limited and Restricted. Ongoing studies include: ENWRA, ELM, and Platte Valley Modeling Studies, along with new studies: mapping the geology of the Swedeburg Subarea using helicopter electromagnetic survey and test holes. Concerning ground water quality, intensive sampling of wells in the Bellwood area is being done to reevaluate the effectiveness of the District’s Phase 2 management area for increasing nitrate levels.

2011 – July 2011 the LPNNRD Board voted to proceed with development of a voluntary Integrated Management Plan (IMP) for the district. Intensive ground water quality sampling was completed in our Bellwood Phase 2 GWMA to evaluate changes of the nitrate-nitrogen content in the aquifer since 2002 and to compare readings to landowner submitted nitrate results. The District continues to closely monitor cleanup efforts at two superfund sites, the Former Ordnance Plant near Mead and Lindsay Manufacturing.

2012 – The summer of 2012 brought on a quick and intensive drought that was felt though-out the State. As a consequence the LPNNRD received several well interference complaints that exceeded the number of complaints we received during the previous drought years from 2000 to 2006. All types of wells seemed to be affected, but was most noticeable in domestic and stock wells. The real effects of the drought on ground water levels may not be known until the spring readings of 2013.

2013 - In late August we started receiving several complaints from the Bruno to Brainard area within LPNNRD and LPSNRD. This area has confined aquifers existing in many different layers and when area high capacity wells all run at the same time, this can cause large pressure drops in these aquifers. During the fall and winter of 2013 the LPNNRD was looking at modifications to our ground water management Rules to address more of these in-season declines. The Platte Valley model and the Swedeburg subarea studies were completed in early 2013.

2014 - In February we updated our GWMA Rules and Regulations to primarily address the mid-summer declines in the Bruno area and the uplands of Platte and Colfax Counties. These are now designated as the Butler-Saunders and Platte-Colfax Special Quantity Subareas (SQS). LPNNRD awarded a contract with Olsson Associates for development of a Voluntary Integrated Water Management Plan (V-IMP). The contract for the Lower Platte River Basin Coordination Plan (LPRBC) was awarded to HDR in early summer 2014 to develop a basin-wide approach to managing the water. Seven NRD’s and DNR are involved in this process.

2015 – Special Quantity Subarea (SQS) #1 in portions of Butler and Saunders County began with water meters required on all high capacity wells and a rolling water allocation of 27 inches over each three-year period. SQS #2 in portions of Colfax and Platte Counties begin the same restrictions on May 1, 2016. The Bellwood Phase 2 Area (water quality for nitrates) is a positive story with the 32 square mile area being reduced to 21 square miles as nitrate levels continue to slowly decline. Richland/Schuyler Phase 2 Area (water quality for nitrates) is moving in the wrong direction and the 55 square mile area was moved from Phase 2 to Phase 3 with 10 new sections moved into Phase 2.
A Water Sustainability Fund Grant has been applied for to continue Aerial Electro Magnetic Surveying of our Aquifers.

2016 - For 2016 GWMA activities focused on four areas: the Platte - Colfax Special Quantity Subarea (SQS #2) became effective, Airborne Electromagnetic flights in our two SQS areas, the Voluntary Integrated Water Management Plan (V-IMP), and the Lower Platte River Basin Water Management Plan Coalition (LPRBC). The Platte - Colfax Special Quantity Subarea became effective on January 1, 2016. This is a confined aquifer where large groundwater pressure drops are noted in the aquifer when a large number of irrigation wells run at the same time. Several classes were held from January through March that described the new rules, proper installation of flow meters and the irrigation water allocation system. We have approximately 300 irrigation wells in this SQS area. During July 2016 Airborne Electromagnetic flights (AEM) were done over both of our SQS areas with approximately ⅜ mile spacing to more accurately map the geology of these confined aquifers. The final report won’t be completed until August 2017. The District resumed work on our Voluntary Integrated Water Management Plan and our last stakeholder meeting was held on October 5, 2016. The Department of Natural Resources is currently reviewing the plan and we hope to have approval and passage of the Plan in early 2017. The LPRBC NRD’s have tentatively agreed to establishing flows in the Platte, Loup, and Elkhorn river sub-basins as a certain percentage of total flow measured at the Louisville gauge on the Platte River. Future work will focus on dividing up river flow contributions from each NRD within each river sub-basin. Following approval of the V-IMP and the LPRBC, a major rewrite of the LPNNRD Ground Water Management Rules and Regulations will be in order.

2017 – The final report was received on the 2016 AEM flights conducted within the SQS areas, which the NRD is utilizing for water management. A follow-up WSF grant was submitted by ENWRA and approved for conducting more flights within the District. The District has completed the Lower Platte Basin Integrated Management Plan and resumed working on the VIMP plan along with a rewrite of the Ground Water Management Plan. The District is involved with the process of developing a drought contingency plan for the Platte River, which should be completed in 2018. Test holes into the Dakota Aquifer will be drilled in the Spring of 2018 with AEM flight being conducted in the Fall.

FUTURE
In summary the LPNNRD needs to focus on five areas in the next five years:

1. Using information from the AEM flights and test holes, establish a monitoring well network in these confined aquifers to record spring and summer ground water energy levels. It is the midsummer declines (late July to mid-August) when large drops in aquifer pressure can cause some wells to run low on water. Also map locations of potential recharge sites. The NRD is in the process of setting up 6 – 8 real-time monitoring stations within the SQS areas.

2. Establish ground water management rules to better address confined aquifers. This could involve comparing spring to summer ground water energy levels and comparing this to the potentiometric aquifer thickness and to the depth of bedrock.

3. AEM flights have given a new interest in bedrock aquifers such as the Dakota formation. Monitoring wells in selected areas are needed to determine the water quality and quantity of these bedrock aquifers. Also are these bedrock aquifers in hydrologic connection to any overlaying aquifers? If these bedrock aquifers are isolated from the overlying aquifer then “three dimensional management” where wells are managed differently due to their depth maybe in order.

4. Horizontal wells. In the immediate future horizontal high capacity irrigation water wells will likely be established in thin aquifers to increase well output or yield. How do you manage such a system, especially in thin aquifers less than 20 feet in thickness? Management options could be to increase well spacing, restrict the number of acres irrigated, restrict the length and direction of the laterals, restrict well output such as limit the gallons per minute, establish water allocation, install monitoring wells such as near the end of the laterals to track ground water levels, etc.

5. Integrated Water Management. Siting of potential recharge sites, storage reservoirs (both surface and ground water), and potential water reuse projects to enhance the water supply in the District. Additional monitoring wells, stream flow gauging, and precipitation sites will likely be necessary. Effects of climate change will also need to be considered as part of integrated water management.
GROUND WATER STATUS
The LPSNRD currently monitors about 160 wells for ground water quality and 140 wells for quantity in its monitoring network. The network continues to grow and evolve to accommodate the hydrogeologic variability of the area. The LPSNRD also samples about 100 community water supply wells and monitoring wells as part of its ongoing efforts to assist communities in monitoring and protecting their ground water supplies. Several communities, with assistance from the LPSNRD, have installed monitoring wells to supplement their monitoring networks.

ACTION STEPS
- 1970’s and 1980’s – Began taking ground water level measurements to supplement information obtained by USGS and others, and collecting ground water samples to monitor nonpoint source contaminants.
- 2000-2010 – Declared and implemented Phase II and Phase III Management Areas for nitrates in ground water. Joined with other NRDs and state agencies to initiate the Eastern Nebraska Water Resources Assessment. Adopted major changes to Ground Water Rules and Regulations, including well permitting, water well meters, and managing the Hydrologically Connected Area. Initiated airborne electromagnetic (AEM) surveys in various parts of District.
- 2010-2013—Completed certification of about 23,000 irrigated acres in LPSNRD. Completed initial program for installing meters and reporting water use on all wells pumping more than 50 gallons per minute (meters required as of 2011). Began process of developing the state’s first voluntary Integrated Management Plan (IMP).
- Declared 180-day moratorium on drilling of new permit-level wells in Dwight-Valparaiso Ground Water Reservoir and surrounding area. Began collection of Airborne Electromagnetic (AEM) data for the moratorium area.
- 2014—Adopted voluntary integrated management plan; continued cooperation with Lower Platte Basin NRDs on development of basin-wide management plan. Implemented new rules and regulations for Dwight-Valparaiso-Brainard Special Management Area (DVB SMA), including prohibition on new irrigated acres and additional well permit requirements and a three-year allocation. Began vadose zone monitoring program.
- 2015—Cooperated with ENWERA to complete large-scale transect flights for entire ENWERA area. Continued implementation of voluntary IMP, including hosting a drought tournament and cooperation with other Lower Platte basin NRDs on water banking and other topics. Continued vadose zone program. Continued implementation of DVB SMA, including initial irrigation certification training and presentation of AEM results to advisory group and the general public.
• 2016—Awarded Water Sustainability Fund grant for $250,000 and contributed District funds to complete block and transect AEM flights in eastern LPSNRD. Continued implementation of voluntary IMP, including additional components dealing with drought management and water conveyance. Continued vadose zone program, and cooperated with UNL in initiating statewide network and methodology for vadose zone sampling. Continued implementation of DVB SMA, including installation of 3 new monitoring well locations and 2 new stream gage installations with USGS. Drafted and held public hearing on substantial revisions to Ground Water Rules and Regulations, with revisions to well permitting process, suspension of Management Areas with declining contaminant levels, and establishing a new 3-year allocation amount for the DVB SMA, along with other changes.

• 2017—Began implementation of revised Ground Water Rules and Regulations. Received report of AEM survey in eastern LPSNRD and began data utilization. Received pr approval of WSF grant of $250,000, and when combined with $600,000 of NRD funds will complete block and transect flights in 2018, essentially completing large-scale surveys of LPSNRD. Continued implementation of voluntary IMP with emphasis on drought planning and response. Continued involvement in Lower Platte River Basin Water Management Coalition and approved draft target for allowable new development. Implemented new 3-year allocation in DVB SMA. Worked with UNL and City of Waverly to continue vadose zone monitoring program and begin development of Drinking Water Protection Plan for Waverly. Installed real-time telemetry in three monitoring wells for water levels. Initiated pilot project for cover crops in two priority CWSPAs

FUTURE
The LPSNRD will continue development and implementation of its voluntary IMP for the foreseeable future. The NRD will continue implementation of the DVB SMA with restrictions on new irrigated acres and additional requirements for high capacity wells, and continuation of the current allocation. The District will continue to implement and expand its vadose zone monitoring program, and coordinate that program with its ongoing ground water monitoring. These efforts will be closely coordinated with additional collection of AEM data; with current funding the entire District will be mapped by the end of 2018. All of the above efforts will be supported and made more efficient with implementation of the mobile data access program. Finally, LPSNRD will continue to participate in the ENWRA effort, including cooperation with UNL-CSD on test-hole drilling and identification and implementation of additional AEM efforts.
GROUNDWATER STATUS

The Lower Republican NRD has been designated as fully appropriated; however, the settlement agreement reached between the states of Nebraska, Kansas, and Colorado has prompted the LRNRD to implement a number of Groundwater Management Controls. The controls implemented have been for the preservation and conservation of groundwater and for compact compliance.

ACTION STEPS

- December 9, 2002—Moratorium on New Wells
- December 31, 2004—Moratorium on New Acres
- December 31, 2004—Acres Certified (Total Irrigated Acres 325,876)
- April 1, 2005—Metering of all groundwater wells
- June 24, 2005—Integrated Management Plan
  - Allocations:
    - West of Hwy 183 = 36 inches for 3 years / East of Hwy 183 = 33 inches for 3 years
- February 29, 2008—Integrated Management Plan
  - Allocations: 45 inches for 5 years District Wide
- October 1, 2011—Integrated Management Plan
  - Allocations: 45 inches for 5 years District Wide
- 2013—NCORPE Augmentation Project
  - Retirement of nearly 15,000 irrigated acres
  - Ability to augment streamflow to ensure Compact Compliance
- January 15, 2016—Integrated Management Plan
  - Allocations: 45 inches for 5 years District Wide
- January 1, 2018—13” Hard Cap during Compact Call years

In 2013, the Lower Republican NRD partnered with the Middle Republican, Upper Republican, and Twin Platte NRD’s to purchase a 19,500-acre farm south of North Platte on the watershed boundary of the Platte and Republican basins. An Interlocal Agreement was signed between the Districts and a new entity was formed, NCORPE, the Nebraska Cooperative Republican Platte Enhancement Project. Nearly 15,000 acres on the farm have been retired from irrigation. Water is pumped south to the Republican and north to the Platte River for augmentation purposes. This enhances stream flow and supports Nebraska’s obligations with the Republican River Compact and the Platte River over appropriated offsets.
We have promoted the use of soil moisture sensor technology heavily for the past four years and presently have moisture sensors installed on over 160,000 acres. This technology allows the irrigator to water only when the crop needs it, not when his neighbor is watering or when it looks like it needs it. Soil moisture sensors have been proven to lower water usage by 1 to 2 inches per acre per year. It is estimated that the sensors are lowering water usage in the Lower Republican NRD by as much as 26,000 acre-feet per year.

<table>
<thead>
<tr>
<th>Year</th>
<th>Water Usage</th>
</tr>
</thead>
<tbody>
<tr>
<td>2003</td>
<td>13.03 inches per acre</td>
</tr>
<tr>
<td>2004</td>
<td>11.24 inches per acre</td>
</tr>
<tr>
<td>2005</td>
<td>7.17 inches per acre</td>
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<tr>
<td>2006</td>
<td>7.58 inches per acre</td>
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<td>2007</td>
<td>6.11 inches per acre</td>
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<td>2008</td>
<td>5.25 inches per acre</td>
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<td>5.92 inches per acre</td>
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<td>4.44 inches per acre</td>
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<td>2013</td>
<td>8.45 inches per acre</td>
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<tr>
<td>2014</td>
<td>5.65 inches per acre</td>
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<tr>
<td>2015</td>
<td>7.30 inches per acre</td>
</tr>
<tr>
<td>2016</td>
<td>7.99 inches per acre</td>
</tr>
</tbody>
</table>

The Lower Republican NRD has been actively involved in promoting and implementing several conservation programs aimed at improving irrigation efficiency and lowering our overall use of groundwater.

Conservation Programs and Acres Involved

- EQIP Irrigated to Dryland—1,175.8 acres
- CREP—6,042.6 acres
- AWEP—697 acres
- Exempt—3,963.1 acres

11,878.50 acres permanently or temporarily retired since 2005. This represents over 5% of the total irrigated acres in the LRNRD.

**FUTURE**

LRNRD is actively pursuing projects to assist with our obligations under the IMP that support Interstate Compact Compliance. The LRNRD active efforts include; conjunctive management, interbasin diversion, retirement of irrigated acres, irrigation efficiency improvements, allocation monitoring and modeling. During the last two years the LRNRD has received nearly 3 million dollars in grants to support these existing and future management actions.
GROUNDWATER STATUS

Bordering South Dakota, the Middle Niobrara Natural Resources District lies in North Central Nebraska along the middle stretch of the Niobrara River. One of the largest NRD’s in the state, the district has an area of 2.9 million acres which includes the northern two thirds of Cherry, western Keya Paha, northern Brown and a small part of western Rock Counties.

ACTION STEPS & TIMELINE

Irrigation well development in the MNNRD began as early as 1927 and slowly increased until the 1970’s when there was a very sharp increase with 618 irrigation wells being completed.

Since the 1980’s there has been a gradual increase with a present total of 1150 active irrigation wells. In 1975, the MNNRD began to monitor groundwater. In 1986, information began to be analyzed to develop a Ground Water Management Plan. Wells measured from the 2016 to 2017 showed static water levels increased an average of 0.46 feet. Irrigation withdrawals were compared to annual recharge throughout the district and it was determined that only 5 townships had well equivalents in excess of recharge rates. The remaining 136 townships of the district had recharge in excess of withdrawals.

The district’s Ground Water Management Plan was approved by the Nebraska Department of Natural Resources in 1995, with the rules and regulations portion initially approved in 2001 and most recently updated February 11, 2013. The MNNRD GWMP is primarily qualitative. Qualitative management includes Management Zones 1 thru 4 with Zones 1 thru 3 in effect. Updates to the rules and regulations in April of 2007 now require all persons who apply any type of fertilizer, commercial or organic, on a total of more than five (5) acres of land in all management zones are required to complete a fertilizer applicator certification course once every four (4) years. Producers in Zone 3 (nitrates greater than 5ppm in more than 50% of the wells) are also required to use and adopt two or more Best Management Practices from an approved list and conduct soil testing. Quantitative management includes the goal to forever maintain the present level of groundwater within historic natural fluctuations that occur. Groundwater levels are monitored by the measurement of static water levels twice a year at 230 sites. Permits are required for all new and replacement wells which pump over 50 gallons per minute.

The Lower Niobrara Basin was declared fully appropriated on January 25, 2008 placing a moratorium on new high capacity wells and surface water development, and on expansion of irrigated acres. A contestment was filed with NDNR by four NRDs on February 9, 2008 to request NDNR to determine if the Lower Niobrara Basin is truly fully appropriated. This case went all the way to the Nebraska Supreme Court. On June 3, 2011, the Supreme Court reversed the fully appropriated determination. On June 29, 2011 NDNR notified the District that they had 120 days to come up with rules and regulations to comply with LB 483. These regulations could allow for limited expansion on new groundwater and surface water uses. On September 12, 2011, the District passed regulations that allowed for up to 2500 acres per year of new groundwater irrigation and or equivalent uses, for the next four years. Over the four years, the District approved 9,938 new irrigated acres or uses. All of these new irrigated acre wells were required to have flow meters. Along with flow meters, these sites are being
tested for nitrates and Spring/Fall static water level readings. The addition of this data will allow the District to make better decisions when implementing future policy.

FUTURE

The District has certified 151,280 groundwater, surface water and combination surface/ground water irrigated acres. This year marked the completion of permanent water level recorders being inserted into the remaining monitoring wells giving the district a total of 60 dedicated sites. The District also promotes water conservation through a cost share program that includes assistance on pivot conversions, gated pipe and soil moisture sensors. Flow meters are not required, but an ultrasonic flow meter check is offered to irrigators free of charge. The MNNRD also participated in the ELM study with the Elkhorn and Loup NRD’s. The MNNRD, through grants from the Nebraska Environmental Trust and the Nebraska Department of Environmental Quality, has hired JEO Consulting, INC to develop a restoration plan for the Long Pine Creek Watershed. The Long Pine Creek Watershed is located primarily in Brown County and encompasses 332,300± acres. The watershed includes the communities of Ainsworth and Long Pine and various Nebraska Game and Park properties. Long Pine Creek is the longest self-sustaining trout stream in the state and a popular destination for anglers. Over the years, the Long Pine Creek and its tributaries have experienced significant stream bank erosion problems, threatening structures and further impairing hydrological and biological functions of the stream. Stream bank and gully erosion contribute large sediment loads to the Niobrara River that ultimately deposited into Lewis and Clark Reservoir. In addition, Long Pine Creek and Bone Creek are listed on the 303 (d) impaired waters list for *E. coli*. High nitrate concentrations are found in groundwater in the irrigated portion of the watershed. Field work was conducted along with several stakeholder meetings being held in Ainsworth 2015 to 2017. A detailed assessment and conceptual restoration plan report for Sand Draw Creek and a watershed Water Quality Management Plan for the Long Pine Creek Watershed were developed. In 2015 the District began working on a Voluntary IMP with the Department of Natural Resources. In 2018 the District is slated to continue working on their Voluntary IMP with the Department of Natural Resources. Since 2015 the District has created 1,315 tons of eastern red cedar chips. These chips are being applied to agricultural fields and pastures to enhance soil moisture, help keep soil temperatures cool, and aid in nitrogen tie up. UNL is conducting the research on these fields to showcase the soil health and water quality benefits.
GROUNDWATER STATUS

Following a request by the districts to the Department of Water Resources, the Republican Basin received a preliminary designation of being fully appropriated under LB108 in September of 1996. The Joint Action Plan process was placed on hold during the lawsuit with Kansas from May 1998 to July 2003. In July of 2003 a final determination of conflicts under the LB 108 process was made and the development of rules and regulations began. In July of 2004 a “fully appropriated” designation was made under LB 962 and the Joint Action Plan process was replaced by the Integrated Management Plan process. The first generation Integrated Management Plan (IMP) became effective on January 1, 2005. The revised IMP became effective on January 15, 2016 and the rules and regulations to implement that plan took effect in April 2015. This revised IMP provides for reductions in pumping and curtailment of surface water during a Compact Call Year and continues the compliance standard with regard to individual district uses that were developed in 2008, as well as defines and provides clarification for augmentation projects.

The first Ground Water Management Area was adopted in July of 1998 and has been revised several times to reflect changes in emphasis, legislation and the compact settlement. A Quality Management Area along the main stem of the Republican River in Hitchcock and Red Willow Counties was created and adopted in 1993 and we continue to monitor levels of nitrate contamination in this area. Average levels of nitrates are approximately 7.5 mg/l and have not increased since 1993. Many areas show a reduction in the levels of nitrate.

<table>
<thead>
<tr>
<th>Irrigated acres in MRN RD – 309,532</th>
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<tbody>
<tr>
<td>(approximately 1 acre in every 8 is irrigated)</td>
</tr>
<tr>
<td><strong>Actual irrigation water use:</strong></td>
</tr>
<tr>
<td>2005 – 8.52 inches</td>
</tr>
<tr>
<td>2006 – 10.32 inches</td>
</tr>
<tr>
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<tr>
<td>2008 – 8.59 inches</td>
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<tr>
<td>2009 – 8.17 inches</td>
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<tr>
<td>2010 – 7.85 inches</td>
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<tr>
<td>2011 – 8.40 inches</td>
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<tr>
<td>2012 – 16.8 inches</td>
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<tr>
<td>2013 – 10.13 inches</td>
</tr>
<tr>
<td>2014 – 9.06 inches</td>
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<td>2015 – 9.75 inches</td>
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(approximately 1 acre in every 8 is irrigated)

**Actual irrigation water use:**

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2010 – 7.85 inches
2011 – 8.40 inches
2012 – 16.8 inches
2013 – 10.13 inches
2014 – 9.06 inches
2015 – 9.75 inches

**ACTION STEPS & TIMELINE**

- Ground Water Management Area
  - Last Revision
      - July 1, 1998
  - Temporary Suspension of Drilling
      - June 12, 2002
  - Certification of Irrigated Acres
      - November 2003
  - All Water Uses Metered
      - December 2004
The current IMP includes updated augmentation information, an improved forecast provision and the possibility of pumping restrictions in a compact call year. These restrictions apply to surface water and ground water users. Ground water allocations may be subject to a reduction in order to maintain compact compliance. These reductions would apply to all ground water irrigated acres in the district. Bans on new wells and new acres remain in place.

Revised allocation for the period of 2013 through 2017 is 60 inches for five years. Actual pumping levels throughout the District have been less than the set allocation. Yearly pumping data and irrigated acres are provided to the Department of Natural Resources to be used in compact accounting.

**PROGRAMS**

- **Retirement of Irrigated acres:**
  - CREP – temporary – 13,000 acres  
  - EQIP, AWEP and ARP – 4275 acres  
  - Riverside Irrigation Company: 672 acres of surface water and 305 acres of commingled ground water.

- **River Flow Enhancement** – The revised authorities provided by LB 862 will be used to fund retirement programs, leases and augmentation. Planned assessment of $10.00/acre.


- **N-CORPE Nebraska Cooperative Republican Platte Enhancement Project.** An interlocal agreement with the Twin Platte, Upper Republican, Middle republican, and Lower Republican NRDs to purchase 19,500 acres and develop pipelines to augment flow in both the Platte and Republican Rivers.

- **Flood Control** - The district provides operation and maintenance of 34 flood control structures. These structures are on tributaries to the Republican River and are all dry structures. They capture flood flows and release them over a period of days to minimize the flood effects of significant storms.

**FUTURE**

**Modeling** - We have just completed our first watershed model of the “Medicine Creek Basin”, this was developed for our Board of Directors to have a calibrated transient groundwater flow model that provided a more robust tool for them to use for decision making with a more science based answer.

**Surface Water Projects** - We have also just completed the “Culbertson Canal Recharge Study”, this was developed to evaluate aquifer recharge benefits along the Culbertson Canal between the Frenchman River diversion and the Blackwood Creek and the objective for developing this model was to evaluate canal and groundwater interactions and quantify the groundwater recharge benefits provided by this canal.

**Irrigation Efficiency** - We currently have developed our own High-Tech Irrigation Efficiency Program within our District as a project of aquifer sustainability that will offer real-time data that provides growers with the information needed to make quick, effective management decisions.

The MRNRD has a goal of being more efficient and believe that “efficiency is a core element of a sustainable water source” and that we want to be more innovative with our management actions and listen to the area producers and those stakeholders that have skin in the game because they can have a lot to offer in a sense of advice and innovative ideas.

**Flood Control** The district provides operation and maintenance of 34 flood control structures. These structures are on tributaries to the Republican River and are all dry structures. They capture flood flows and release them over a period of days to minimize the flood effects of significant storms.
Groundwater Management Activities

The Nemaha NRD is served by just a few aquifers that yield large amounts of water for the majority of uses in the District. Although irrigation has typically been somewhat limited within the District, the 1970s and the 2000s each saw a big jump in new irrigation well construction with 206 and 220, respectively. This compares to 30 in the 1950s, 41 in the 1960s, 38 in the 1980s, and 29 in the 1990s. From 2010 to the present a total of 196 have been constructed. There are currently 750 registered active or inactive irrigation wells within the District.

August, 1999 - The entire District was designated as a Phase I Groundwater Management Area (GWMA). Phase I controls require a permit, prior to construction, for wells designed to pump greater than 50 gallons per minute. To date, 656 wells have received approved permits throughout the District, however only 505 have been constructed and registered. The other approved permitted wells were either not constructed due to the permit expiring or lack of sufficient groundwater quantity to serve the purpose desired.

May, 2006 - Responding to increased well development and conflicts among some users, the NRD board issued a District-wide, temporary, two-year closure to the issuance of well permits effective May 15, 2006. The closure was blanketed District-wide as defensible data to support delineated aquifer boundaries was not available. Also, during this time the District’s Groundwater Management Plan (GWMP) was in the process of being updated in order to better address groundwater quantity issues. A variance process was also established during the two-year closure requiring greater spacing between high capacity wells, drilling of a testhole and Board approval. This allowed the District to better scrutinize each request on a case by case basis.

The District currently has 17 active continuous read water level recorder wells and hand measures over 130 wells (irrigation, livestock, domestic, and public water supply) each spring and fall. Forty-seven of these wells located in a marginal production aquifer and have been measured more frequently for static water level during irrigation season for the past several years. One domestic well in that area had been pumping some air during peak irrigation periods for the past few years however the landowner opted to connect to a rural water connection last year that ran adjacent to their property. It is suspected that the screen in that well is partially plugged and as head pressure declines not enough water enters the well for the demand of the pump.

A three-year grant application from the Integrated Water Management Policy Program Funds (IWMPPF) was submitted to and approved by the Nebraska Natural Resources Commission in 2006. The funds were used to collect hydrogeologic data, install additional continuous recorder wells and develop a groundwater model in order to delineate aquifer boundaries, develop management areas and regulate groundwater use accordingly. It was the District’s goal to have the GWMP updates completed and in place by the May 2008 well permit closure expiration date, however that date was extended until October, 2008. Additional changes to the District’s Groundwater Management Plan and associated Rules and Regulations prompted the District to initiate a temporary 180 day stay on new high capacity well development in lieu of extending the temporary closure rule a second time. The new Groundwater Management Rules and Regulations went into effect on February 1st, 2009 thus ending the temporary 180 day stay early.
The District is also a partner with five other eastern NRDs called the Eastern Nebraska Water Resources Assessment (ENWRA) group that are researching geophysical technologies to delineate the glaciated aquifer regions of eastern Nebraska. A helicopter is used to fly the geophysical sensors that map the geology. Funding has been a major hurdle with conducting the flights as they are very expensive however many miles were flown over the 2015 summer. The data collected clearly delineates the geology from the ground surface to and past the bedrock. Additional flights are being planned and new funding sources have emerged.

January 2013 - Responding to increased well development and conflicts among some users, the NRD Board issued a District-wide, temporary, 180 day stay on the construction of any new high capacity well development and to not accept any new well permit applications effective January 10, 2013. The temporary stay allowed time for the District to develop a well ranking methodology in order for the Board to have a systematic and impartial way to review each well permit and determine whether to approve or deny the application. The well ranking methodology was completed in four months and the stay was lifted on May 9th, 2013. The methodology considers the thickness of the principle aquifer and the aquifer’s transmissivity, which is calculated based upon the material recorded from a testhole log (required with the well permit application). Also, the methodology considers the density of registered irrigation, public water supply, commercial, domestic, livestock and “other” type wells in relation to a proposed well site. Lastly, if the purpose of the well is irrigation then the method of watering (gravity, pivot, subsurface drip) is considered in the scoring. A total of 137 wells have been approved since May of 2013 with 144 for irrigation, 2 for public water supply, 3 for wetland flooding and 1 to keep a pond filled.

December 2014 – After over a year with the new well ranking methodology in place, several updates and changes were compiled for the ranking system as well as the groundwater quantity management rules and regulations. The changes to the ranking system included using a weighted average for the density calculations, requiring a minimum of 10 feet of principle aquifer formation, and reducing the points given for the three irrigation methods. Rule changes included definition updates, increasing a late well permit application fee to $1,000 and reducing allocation amounts for Phase III management. Spacing has also been updated by not allowing high capacity well development within one half mile of any registered public water supply well and 500 feet from any registered domestic or livestock well. Lastly, transfer rules were changed that limit the number of additional acres, land parcels must be contiguous and the supply well must meet or exceed the minimum score needed from the well ranking methodology.

Through 2015 there has only been one change made concerning the District’s well ranking methodology in which the minimum score required for approval was increased in eastern half of Richardson County. The point increase was in response to well interference issues between some irrigation wells impacting domestic and public water supply wells. Lower commodity prices have really slowed the development of irrigation wells in comparison to the past few years.

In 2017 Legette, Brashears and Graham (LBG), a nationwide environmental engineering firm, completed hydrogeologic assessment report of the entire NRD. This is the most comprehensive review and assessment of the basin’s groundwater resource ever completed. It better defines aquifer boundaries and the potential for future development within those areas. Data from the report will be used to develop aquifer risk area boundaries and update present groundwater rules and regulations.

The District informed the Department of Natural Resources of its intent to begin the development of a voluntary Integrated Management Plan. Data from the LBG and a study presently being done by DNR will be used to develop the plan.

The NRD was part of a successful Water Sustainability Grant application submitted by ENWRA that will help fund additional AEM flights throughout eastern Nebraska. Around 400 linear miles of flight is scheduled for the Nemaha NRD in 2018.
The NPNRD showing the Overappropriated area in light pink and the Pumpkin Creek Basin Subarea in dark pink.

GROUND WATER SOURCES

- Ground water recharge and return flows in the North Platte River Valley are highly dependent on the delivery of irrigation water through the surface water canal system.
- The total water in the North Platte River system relies on the snowfall and runoff from the Rocky Mountains in Colorado and Wyoming. These sources also directly impact the amount of water available downstream.

ACTION STEPS & TIMELINE – The North Platte NRD has been proactive in dealing with water issues and drought cycles:

- **2001 - 2008** -- A moratorium was placed on the drilling of new wells in the entire NRD, with Pumpkin Creek Basin Subarea being the first in Platte River Basin, as well as a stay on the expansion of new irrigated acres. All ground water uses in the District were certified. Flow meter installation was required in the overappropriated portion of the District and was completed in 2008. In 2005, a ground water irrigation allocation was implemented in the Pumpkin Creek Basin Subarea, and in 2007, an allocation for ground water irrigation use in the overappropriated area of the District was established.
- **2009** – A Basin-wide Plan was adopted for the overappropriated portion of the Platte River Basin and took effect on September 11. The North Platte NRD’s Integrated Management Plan was adopted on September 14.
- **2014** – The Board of Directors set a new allocation of 70 acre-inches per acre over five water years in the overappropriated area of the District and 60 acre-inches per acre over five water years in the Pumpkin Creek Basin Subarea. The original allocations had been set at 18 acre-inches per water year in the overappropriated area (2007) and 15 acre-inches per water year in the Pumpkin Creek Sub-basin (2005).
- **2015** – Instituted programs to help generate interest in temporary and permanent retirement of irrigated acres. The Encouraging Producer Innovation through Conservation (EPIC) Program encouraged enrollees in federal conservation programs to renew their contracts by providing a bonus incentive payment. It also provided grant funds for producers who proposed innovative agricultural practices to help save water. Another program implemented was the 10/30 Program. Modeled after the federal set-aside program of the 1980s, this program will temporarily retire small parcels of marginal or hard-to-farm land. While EPIC is specifically designed for ground water users only, 10/30 could be utilized for
both ground water, surface water, or commingled water users.

- **2016** – The District received two grants (Nebraska Environmental Trust and the Nebraska Department of Natural Resources) to install over 850 telemetry units on flow meters in the District. The telemetry program will provide real-time ground water use data to both the District and the landowner/operator. The program will also save both time and money for the District, as staff will no longer have to go out and physically read those flow meters.

- **2016** -- The District applied for and received a Water Sustainability Fund grant to help permanently retire ground water acres. Of the 1,000 acres targeted, the District has permanently retired 235.19 acres and has an additional 394.1-acre parcel in process.

- **2016** – The District, in concert with federal programs, has temporarily or permanently retired almost 9,100 irrigated acres within the District.

**FUTURE** – The North Platte NRD is continuing work on the Western Water Use Management Model, which is one of the most up-to-date tools the NRD has available to meet the needs of our constituents and our statutory obligations. It provides a better picture of how the ground water and surface water interact, and it gives our Board of Directors the best available information when making decisions. The Board has also streamlined the conservation cost-share programs to be more in line with our water-management goals.

The District continues to partner with landowners, canal companies, and irrigation districts on recharge projects and continues to work with water users on permanent and temporary retirements. With retirement options becoming more and more difficult, the District is considering alternative water-saving methods, such as increasing on-farm efficiencies. The use of variable rate irrigation, updating pivot packages, and investment in data-gathering devices could help producers improve their water management and save them money, as well as providing another way to meet District IMP obligations. These activities, along with others, will provide both immediate and long-term benefits to the river. We are also taking a leadership role in educating both adults and children, rural and urban, about the urgency of protecting western Nebraska’s water resources.

The District is continuing to seek ways to address the water issues on the North Platte River and is working with other Platte Basin NRDs to meet the obligations established in LB 962 (2004). We are evaluating, on a continuing basis, the effectiveness of our actions in implementing the Integrated Management Plan.
GROUNDWATER STATUS

To date, the Papio-Missouri River NRD has not documented any decline in groundwater levels. The District monitors water quality and quantity across the District. Groundwater levels are taken twice per year, in the spring and the fall. Monitoring results to date reflect the cyclical nature of irrigation well pumping and recharge, but have not shown any significant long-term declines.

Water quality monitoring is done through a partnership with the US Geological Survey (USGS) on a rotating schedule of four different aquifer areas; the Missouri River alluvium, the Platte and Elkhorn River alluvium, the Upland areas, and the Dakota Aquifer. The District has in place 45 dedicated monitoring wells at 16 locations (12 in Wellhead Protection Areas) that are sampled at least biannually. Monitoring results show a majority of the P-MRNRD with nitrate levels below half the 10 ppm MCL. However, areas of concern with nitrate levels between 5 and 8 ppm have been detected in Tekamah’s WHPA and south of Springfield, NE.

On December 16, 2008, the Department of Natural Resources made a preliminary determination of fully appropriated for the Lower Platte River Basin and then made a final determination of not fully appropriated on April 8, 2009. Prior to that final determination, legislative bill 483 passed with an emergency provision requiring NRD’s, in which a change in status to not fully appropriated occurs, to manage the expansion of groundwater irrigated acres over a four-year planning period. The intent was to keep the basin from becoming fully appropriated during that planning period. The P-MRNRD imposed an immediate stay on the construction of new irrigation wells and the expansion of groundwater irrigated acres in the area in which surface water and groundwater are hydrologically connected to the Lower Platte River without a variance from the District and adopted regulations for the granting of those variances. The District placed a limit on the expansion of groundwater irrigated acres of not more than 2,500 acres per year.

While the stay was originally put in place for a four-year planning period, the District elected to begin the process of developing a voluntary Integrated Management Plan (IMP) for the Lower Platte River drainage area of our NRD in cooperation with the Nebraska Department of Natural Resources (NDNR). The voluntary IMP was developed with cooperation of numerous stakeholders in the Platte/Elkhorn River basin and incorporates and addresses the goals and objectives of those stakeholders. The groundwater control put in place with the adoption of the IMP in 2014 establishes a limit of no more than 2,500 acres of new groundwater irrigation development per year. The NDNR also placed a limit on the expansion of surface water irrigated acres within the IMP area of 833 additional acres per year as the surface water control within the IMP. The District is also participating with the other NRD’s in the Lower Platte River basin and NDNR on the development of a basin-wide plan.

ACTION STEPS AND TIMELINE
• 1978 – Initiated static water level monitoring program in the District.
• 1985 – Adopted Groundwater Management Plan (GWMP) as required.
• 1992 – USGS begins groundwater quality monitoring across P-MRN RD
• 1994 – Revised GWMP to include triggers for groundwater quantity and groundwater quality.
• 2009 – Imposed stay on new irrigation wells and limited expansion of groundwater irrigated acres to 2,500 annually.
• 2014 – Adopted voluntary Integrated Management Plan and continued limit on groundwater irrigation.
• 2015 – Completed AEM framework surveys along UNL CSD cross-sections.
• 2016 – Collected AEM survey of western Sarpy County
• 2016 – Began Platte and Elkhorn River Integrated Water Monitoring Study with USGS
• 2017 – Draft of new Groundwater Management Plan approved by NDNR
• 2017 – Lower Platte River Basin-Wide Water Management Plan adopted

FUTURE

The Papio-Missouri River NRD does not anticipate long-term declines in groundwater levels within the District. The District will continue to monitor both quantity and quality to continue to build upon existing information. This information is provided to USGS and the Conservation and Survey Division at the University of Nebraska-Lincoln. The data is permanently stored in the Nebraska Department of Natural Resources Data Bank.

The District continues to implement and report on the action items outlined in our voluntary Integrated Management Plan. The District also continues to participate in the development of the Lower Platte River Basin-Wide Water Management Plan. Adoption of the Basin-Wide Water Management Plan was approved by the P-MRN RD in November 2017 and will require changes to the District’s IMP and allowable yearly groundwater and surface water development in the Platte River drainage area. The District has also worked with USGS and received grant funding for the continuous monitoring of groundwater levels and streamflow between the Platte and Elkhorn Rivers to improve the understanding of groundwater gains and losses.

The District is a partner in the joint Eastern Nebraska Water Resources Assessment (ENWRA) project to better map and manage the groundwater resources in Eastern Nebraska. In cooperation with ENWRA, Airborne Electromagnetic Geophysical Surveys of UNL CSD cross section locations within our District were completed in 2015. The P-MRN RD also applied and received a Water Sustainability Fund Grant to conduct an AEM study in western Sarpy County to better map and understand groundwater nitrates in this area.

All existing groundwater quantity and quality data, along with enhance geological data, is being reviewed and interpreted to update the P-MRN RD’s Groundwater Management Plan. A new Groundwater Management Plan has been approved by NDNR and is expected to be adopted in 2018. The new plan along with revised rules and regulations will designate Groundwater Management Areas for both quantity and quality across the District.
GROUND WATER STATUS – Since 2009, the first year all subareas were under allocations Districtwide, four of the six subareas have seen water level inclines while the other two have seen slight declines. In some areas of the District, the aquifer is still suffering from the extreme drought of 2012 and other droughts in 2000, 2002, and 2006. To maintain and build on that success, the District continues to develop a more detailed understanding of ground water, as well as programs to further reduce consumptive water uses with economic consideration. The entire SPNRD is either fully appropriated or overappropriated.

ACTION STEPS AND TIMELINES

- Since its inception in 1972, the SPNRD has been recording the depth of ground water in a network of observation and recorder wells to monitor ground water trends.
- 1985-1986 – SPNRD’s Ground Water Management Plan required by LB 1106 (1984) was completed and approved by the Nebraska Department of Natural Resources, which established “trigger mechanisms” for the Ogallala and alluvium aquifers. Due to the complex nature and extreme water table fluctuations, a Brule aquifer observation zone was established in 2002 to enable the District to better monitor this resource.
- 1998 – The Cooperative Hydrology Study (COHYST) was started to develop scientifically supportable hydrologic databases, analyses, models, and other information in the Platte Basin in Nebraska upstream of Columbus. The SPNRD was a co-sponsor.
- October 2002 – The SPNRD Board of Directors adopted an order to establish a Districtwide Ground Water Management Area to manage ground water for concerns of quantity, integrated management and quality.
- October 2002 – The SPNRD Board of Directors adopted an order establishing the Lodgepole Creek Integrated Ground Water Management Subarea, which placed a moratorium on permits for new wells with a capacity of 50 gallons per minute or greater.
- 2002-2006 – Completed certification of 133,457 total irrigated acres with 1,312 registered irrigation wells.
- January 2004 – SPNRD Board of Directors ordered a temporary suspension of water well construction for all areas of the District not already in a moratorium.
- January 2004 – The Board of Directors approved requirement to have flow meters installed on irrigation wells District wide. Flow meters were installed incrementally through March 2009.
- July 2004 – Because of LB 962 (2004), stays were placed on the drilling of new large capacity wells and expansion of irrigated acres throughout the District.
- August 2004 – To meet requirements of LB 962, Board of Directors formed the Integrated Management Plan Committee to help form and make recommendations on an Integrated Management Plan (IMP).
- September 2004 – Under LB 962, the entire SPNRD was designated as either fully appropriated or overappropriated.
- January 2007 – First District-required allocations went into effect for 2007 growing season.
- October 2007 – Under the District Rules and Regulations began making adjustments to Certified Irrigated Acres through variance requests, voluntary CIA retirements, and well deferments.
- July 2008 – The SPNRD and NDNR Integrated Management Plan (IMP) was adopted and went into effect.
- January 2009 – Allocations began in the last subareas phased in under the District’s requirements.
- January 2009 – The District commissioned a study from UNL to determine possible impacts and implications regulations might have on the agricultural community and District economy as a whole.
- April 2009 – The Platte Basin Habitat Enhancement Program (PBHEP) set out to increase habitat diversity and the resilience of the Platte River Basin ecosystem. With funding from NET, NDNR, the Nebraska Game and
Parks Commission and five Platte Basin NRDs, the District developed a number of conservation easements permanently retiring irrigated acres, and participated in water recharge projects.

- July 2009 – The SPNRD Board adopted amendments to the Districtwide Ground Water Management Area Rules and Regulations, lowering allocations in four subareas in the overappropriated area beginning in the 2010 irrigation season. The four subareas were the first in the District under allocations, beginning in 2007.
- February 2010 – As part of the IMP process, the District began the process to account for industrial/commercial water uses and establish baselines.
- April/May 2011 – Using PBHEP funds, the District participated in canal diversion projects from the South Platte River to the Western Canal. The two projects ran off-season water into canals or recharge pits and delivered more than 157 acre feet of water.
- September 2011 – The Board approved the final baselines for municipal water accounting, completing the process to account for most ground water uses within the District.
- March 2012 – The Board approved allocation adjustments for the District’s tablelands for irrigation years 2013-2015. Allocations were reduced from a 20” per year average to a 14” per year average.
- February 2012 – To help meet goals pertaining to reduction of ground water use under the District’s IMP, the board approved funding to be used in conjunction with PBHEP and AWEP program funds as incentives to permanently decertify irrigated acres within the District’s overappropriated area.
- July 2012 – Platte Basin NRDs and NDNR formed the Platte Basin Coalition. The Coalition applied for NET funds for projects to study, develop and implement management actions to reduce the consumptive uses of water or to enhance stream flows or ground water recharge in the Platte River Basin.
- October 2015 – Amendments to the Districtwide Ground Water Management Area were approved by the Board lowering Subarea E (South Platte Valley) from 18” per year average to 16” per year average and Subarea F (Tablelands) from 14” per year average to 13” per year average for the irrigation allocation years of 2016 – 2018. The other four subareas remained the same.
- December 2017 – To date have retired 2,003 Certified Irrigated Acres, accruing 763 acre feet of water toward meeting conditions of the IMP.

RESEARCH & TECHNOLOGY – The District is constantly searching for more information on water resources in efforts to manage the resource wisely and fulfill the requirements of state law. Some projects include:

- August 2013 – In conjunction with the North Platte and Twin Platte NRDs and in cooperation with the Nebraska Oil and Gas Commission, began scanning geophysical logs from Commission archives which could yield additional data revealing the base of aquifer throughout the region. An NET grant has been received, which the districts will use to interpolate the data to determine additional points confirming the base of aquifer to add to ground water models.
- Summer 2015 – Completion of Groundwater Modeling “Western Water Use Management Model” (WWUMM) and beginning of Analysis of WWUMM to see how water availability and sustainability are affected by management actions. Analysis will also monitor how the District is meeting its requirements for the IMP and Districtwide Water Management Rules and Regulations. The WWUMM is used along with the Irrigator/Industrial/Municipal Water Usage Reports and Water Level Reports and continued input from the public with Water Advisory Committee Meetings to help the District manage its water resources.
- November 2015 – The District received and is using Platte Basin Coalition (PBC) funding for the Oliver Reservoir Streamflow Enhancement Project with the goal of reducing consumptive use of groundwater and/or to increase streamflow in the Lodgepole Creek through inflow augmentation to Oliver Reservoir.
- April 2016 – The District received a $200,000 NET grant for the “Hydrology of Western Nebraska” project. The project will digitally scan and process existing oil and gas logs to gather information about the aquifer. The data collected will benefit the Western Water Use Management (WWUM) and the COHYST models. The project will conclude in June 2018.
- 2016 – The District was successful in seeking funding through the first Water Sustainability Fund (WSF) grant application period to further update and refine the WWUMM to ensure the most up to date modeling and information through fiscal year 2018.
GROUNDWATER STATUS

Tri-Basin NRD includes portions of the Platte, Republican and Little Blue River basins in south-central Nebraska. All irrigated land in the district has been counted and certified. No additional irrigated acres can be developed anywhere within the district. Flowmeters are in place on all wells in the Republican Basin portion of the district and are required on all conditional replacement wells. Transfers of groundwater and certified irrigated acres are regulated under NRD rules.

ACTION STEPS & TIMELINES

• 1977- Tri-Basin initiated a district-wide groundwater level data observation network.
• 1981-87- Tri-Basin worked with US Geological Survey (USGS) and NE Natural Resources Commission to model groundwater resources in south-central Nebraska. This model was used as a basis for Tri-Basin’s first groundwater management plan.
• 1989- Tri-Basin established a groundwater management area to protect groundwater quality.
• 1995- Revised NRD groundwater management plan was approved by Nebraska Department of Water Resources.
• 1996-Tri Basin and other Republican Basin NRDs initiated “LB 108” process for Republican Basin portion of the district to regulate groundwater users to protect Republican River streamflows. It was suspended at the request of Attorney General Don Stenberg after Kansas filed a lawsuit against Nebraska over Republican River Compact compliance in 1998.
• June 2003- Tri-Basin NRD required flowmeters on all irrigation wells in the Republican Basin portion of the district. Flowmeters are also required on all new wells district-wide.
• July 2004- Tri-Basin NRD and DNR agreed on a joint action plan for the Republican Basin portion of the district under LB 108 provisions.
• September 2004- Tri-Basin declared a district-wide groundwater quantity management area and an integrated management area to protect Platte and Republican basin streamflows.
• March 2006- Tri-Basin expanded the integrated management area to include an area in the Platte Basin designated that same month by DNR as fully appropriated.
• October 2006- Tri-Basin closed the Little Blue Basin portion of the district to development of additional irrigated acres to prevent groundwater declines. Tri-Basin is working with Little Blue NRD to develop a joint plan for management of groundwater supplies.
• May 2008- Nebraska Game & Parks Commission (NGPC), Central Nebraska Public Power and Irrigation District (CNPPID) and Tri-Basin NRD approved an agreement that enables Tri-Basin and NGPC to compensate CNPPID for delivering excess Platte streamflows to Elwood Reservoir. These water deliveries, the first high flow diversions for purposes other than irrigation in Nebraska history, protected the fishery at Elwood Reservoir and provided groundwater recharge that benefits both the Platte and Republican River basins.
• September 2008- Tri-Basin NRD designated one township in Gosper County as a phase 3 Groundwater Quantity Management Area, due to declining groundwater levels. Groundwater pumping was limited to a total of 27 inches per acre for 2009-2011. An adjacent township was
designated as phase 2 for quantity management. The Phase 3 restrictions have continued and the declines in groundwater levels have stopped.

- **July 2009** - Tri-Basin NRD and CNPPID approved an agreement for CNPPID to request that DNR re-classify 3000 acres of surface irrigation water rights for instream flow. The water will be delivered to the Platte River near Lexington and will offset groundwater well depletions to streamflows.
- **August 2009** - Tri-Basin NRD and NDNR agreed on joint IMP for the Platte Basin portion of the NRD. The IMP and associated NRD rules changes take effect September 15, 2009.
- **May 2011** - Tri-Basin NRD launched the first phase of a streamflow augmentation project on North Dry Creek, a tributary of the Platte River in Kearney County. The project involves leasing land for groundwater wellfields that will be used to augment streamflows in North Dry Creek. The project helps the State of Nebraska fulfill its commitment to the Platte River Recovery Implementation Program to reduce shortages to Platte River flow targets. A second augmentation well was drilled in July, 2014.
- **November 2015** - Tri-Basin NRD and Lower Republican NRD approved an interlocal agreement to study development of a project to divert excess flows from the Platte to the Republican River basin. A feasibility study is in progress.
- **October 2016** - Tri-Basin NRD board designated May Township in Kearney County as Phase 2 for groundwater quantity management, to arrest groundwater declines before they become critical.
- **2009 to present** - Tri-Basin NRD and NDNR contracted with Central Nebraska Public Power & Irrigation District to divert high flows from the Platte for purposes of providing groundwater recharge. Tri-Basin and DNR paid CNPPID over $2,200,000 for diverting about 49,000 acre-feet of water during these events.
- **January 2016** - Tri-Basin NRD and Lower Republican NRD signed an inter-local cooperation agreement to evaluate the feasibility of a Platte-Republican Diversion project. A feasibility study was completed in March 2017 and indicates the project would have a very favorable cost-benefit ratio. The districts received a Water Sustainability Fund grant of $900,000 in December 2017 to assist with construction costs.

**FUTURE**

Tri-Basin NRD has enacted comprehensive regulations to manage groundwater quality and quantity, as well as for integrated management of interconnected groundwater and surface water resources. Protecting domestic water supplies is the top priority under the district Groundwater Management Plan.
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GROUND WATER STATUS – The Twin Platte Natural Resources District (TPNRD) began an extensive ground water level monitoring program in the mid 1970’s and established a Ground Water Management Plan in the mid 1980’s. In 2004, the Board of Directors, in consideration of the Cooperative Agreement discussions going on between Nebraska, Colorado, Wyoming, and the U.S. Department of Interior for a Platte River Recovery Implementation Program, and in consideration of the Water Policy Task Force recommendations that resulted in LB962 being enacted by the Nebraska Legislature, approved a temporary suspension on drilling new wells for an area within the 28%/40 years SDF line. In 2006, the Board of Directors took action to approve a Ground Water Management Area for the entire TPNRD that established a stay on the issuance of high capacity water well construction permits for all of the TPNRD. In 2007, the Board of Directors took action to adopt a stay on the use of existing water wells to increase the number of acres historically irrigated for all of the TPNRD.

ACTION STEPS & TIMELINES

- **1976**-Began an extensive ground water level monitoring program.
- **1985**-Established a Ground Water Management Plan.
- **March 12, 1998**-Approved participating in an Inter-local Cooperation Agreement for a Cooperative Hydrology Study (COHYST) for the Platte River Basin in Nebraska.
- **July 1, 2004**-TPNRD Temporary Suspension On Drilling New Wells began for the area within 28%/40 Years SDF line.
  - Began developing revisions for the Ground Water Management Plan to allow for a Ground Water Management Area for the full TPNRD.
- **September 15, 2004**-NE DNR Order – Over Appropriated above Kearney Canal diversion for area within 28%/40 Years COHYST line.
  - As a result of that designation, additional land area within the TPNRD became subject to Stays on New Wells and Stays on Increases in Irrigated Acres.
- **September 30, 2004**-The NE DNR issued an order that all of the TPNRD was fully appropriated.
- **March, 2005**-Stakeholders who represent area ground water users began meeting for preparation of recommendations for an Integrated Water Management Plan (IMP) for the TPNRD.
- **February 24, 2006**-A Ground Water Management Area became effective for the entire TPNRD which established a stay on the issuance of high capacity water well construction permits for the entire TPNRD.
- **October 27, 2006**-Governor Dave Heineman announced that he would sign the Platte River Recovery Implementation Program.
- **June 18, 2007**-A stay on the use of existing water wells to increase the number of acres historically irrigated became effective for the entire TPNRD.
- **April 20, 2009**-Final meeting of Stakeholders and recommendation completed for the goals, objectives, rules, and regulations to present to the TPNRD and the NE DNR for the IMP for the TPNRD.
- **July 2, 2009**-Public Hearing for the TPNRD and the NE DNR for the IMP for the TPNRD & for the Platte River Basin Plan.
- **September 15, 2009**-Effective date for TPNRD IMP
TPNRD IMP (LB 962 Required)

- To incrementally achieve and sustain a fully appropriated condition.
- The first stage is to return the river to the 1997 level or condition.

- Within the first 10 Year Increment, address impacts of streamflow depletions to surface water appropriations due to water use initiated after July 1, 1997.
  - For the TPNRD, that requirement consists of adding 7,700 acre feet of water per year to the stream within the TPNRD.

- Within Subsequent Increments, address impacts of streamflow depletions to surface water appropriations due to water use initiated prior to July 1, 1997, and to return the river to a fully appropriated condition.

**Trigger points in the TPNRD Integrated Management Plan**

- By the end of **2012**
  - An accretion to the river equal to or exceeding 5,804 acre feet annually – **By the end of 2012 the TPNRD exceeded this trigger due to temporary and short term projects.**

- By the end of **2019**
  - An accretion to the river equal to or exceeding 6,185 acre feet annually.

- By the period **2043–2048**
  - An accretion to the river equal to or exceeding 7,700 acre feet annually.

**Spring and Fall 2011-Irrigation Canal Recharge Projects**

- The TPNRD entered into agreements with the DNR and the Irrigation Districts.
- Short-term credit for water to the river.
- When excess water was available.

**October 2012-J-2 Re-regulating Reservoir**

- The TPNRD entered into agreement with the DNR through 2019.
- Short-term credit for water to the river.
- The TPNRD will get a percent of the credit due to DNR for compensation for a limited time.

**November 2012-N-CORPE (Nebraska Cooperative Republican Platte Enhancement Project)**

- Permanent credit for water to the Platte River.
- The TPNRD and the three Republican NRDs will permanently retire 19,500 irrigated acres in Southern Lincoln County.
- A pipeline will be used the convey water to both the Platte and Republican Rivers as needed.
- 117 irrigation wells will be decommissioned and the irrigated acres will be returned to native vegetation.

**Irrigation Canal Recharge Projects (2013-2018)**

- The TPNRD entered into agreements with the DNR and the Irrigation Districts.
- Annual credit for water to the river when available.
- When excess water is available.

**September 2013 – South Platte River Flooding- Irrigation Canal & Re-use Pit Recharge**
  - Short term credit for water to the river.

**June 2014 – South Platte River Excess Flows – Irrigation Canal & Re-use Pit Recharge**
  - Short term credit for water to the river.

**May 2015 – Excess Flows in the North & South Platte Rivers – Irrigation Canals and Re-use Pits Recharge**
  - Short term credit for water to the river.

**May 2016 – Excess Flows in the North & South Platte Rivers – Irrigation Canals, Re-use Pits, & Ponds Recharge**
  - Short term credit for water to the river.

**October 2017-N-CORPE - North Pipeline Complete**
GROUNDWATER STATUS:
The Upper Big Blue NRD Groundwater Management Area was the second one established in Nebraska. That was in 1977, right after the Upper Republican Area. The Upper Big Blue NRD Groundwater Management Area encompasses all or parts of nine counties and has 1/8 of the total irrigated acres in Nebraska. The changes in water levels are closely related to the changes in annual rainfall. Coincidently, the Upper Big Blue NRD has more irrigated acres within its boundaries than 37 states. The average irrigation use for 2013 was 9.9 inches. This is based on reports covering 1,201,754 acres in the District. Nearly 33% (394,327 ac.) of the acres used 8 inches or less.

ACTION STEPS & TIMELINE
- 1972 – Upper Big Blue NRD created (all 23 NRDs started on the same date).
- 1974-76 - Dry period, drought coupled with increase of groundwater wells being drilled.
- 1977 - Upper Big Blue Groundwater Management Area established in a cooperative effort between the Nebraska Department of Water Resources and the Upper Big Blue NRD to protect the future.
- 1978 – Upper Big Blue NRD average groundwater level hits low of 7 feet below 1961 level.
- 1979 - Ground Water Management Area regulations go into effect with the goal of keeping the declines to less than ½ foot per year. The rules included well permits, 1,000 foot well spacing, and future allocation if decline rate was exceeded.
- 1990 – Rules changed to hold the Average Ground Water Level at or above the 1978 level (sustainability).
- 1993 - Water Quality Management Area established in Upper Big Blue NRD through cooperative effort with the Department of Environmental Quality.
- 1999 - Rules added to require large groundwater users (withdrawal of 500 acre feet from one parcel of land per year) to conduct a hydrologic study showing the impacts of the groundwater withdrawal. If the impact is not adverse, a permit is granted.
- 2000 – Upper Big Blue average groundwater level hits all-time high of 7 feet above 1961 level.
- 2001-04 - Dry periods and extreme drought conditions, groundwater levels decline.
- 2004 - Regulations amended establishing a Reporting Trigger (groundwater level declines to a point three feet above the1978 level) and an Allocation Trigger (another 3-foot drop beyond the Reporting Trigger). A flowmeter must be installed on any new or replacement well.
- 2005 – Small area in Hamilton County parallel to the Platte River declared fully appropriated with a stay on well drilling and expansion of irrigated acres. District completed groundwater model of area adjacent to the Platte and submitted it to the Department of Natural Resources. The rest of the NRD does not have a well drilling moratorium, but is still subject to the groundwater management regulations.
- 2006 - Reporting Trigger reached requiring the certification of all irrigated acres through the use of county assessor records. Three ethanol plants permitted to drill wells based on minor impacts.
demonstrated through required large water user hydrologic studies. One other site was deemed not feasible for permit because of impact on other water users.

- **2007 – Above average annual rainfall.** All water users required to report water use by Dec. 31, 2007. Total average irrigation water use reported was 4.95 inches per acre. 1,109,818 irrigated acres were certified by the Board of Directors. Rules were changed to implement more restrictive groundwater transfers. Groundwater modeling for Big and Little Blue Basins conducted by District staff. Fifth proposed ethanol plant still trying to find adequate water after first two large water user hydrologic studies show adverse impacts to other water users. A city begins required large water user study for proposed city well field.

- **2008-09 – Additional acres certified** bringing the total to nearly 1.2 million certified irrigated acres. Total average irrigation water use reported was 4.3 inches per acre. Big Blue and Little Blue river basins groundwater modeling completed and submitted to Department of Natural Resources. Fifth ethanol plant water study approved but for lesser amount of withdrawal than requested.

- **2010-11 – Flood Control/Drainage Projects** created in Milford & David City to protect lives and property for District citizens.

- **2012 – Severe drought.**

- **2013 – Allocation Regulation:** The Board adopted the regulation to set the first allocation period of 30 acre inches over three years, with a second allocation period of 45 acre inches over five years (a 10% reduction). When the Allocation Trigger is reached, the allocation process is invoked. The Allocation Trigger on the Upper Big Blue NRD’s average groundwater level chart has been in place since 1990.

- **2014 – Mandatory Flow Meters:** ALL wells with a pumping capacity greater than 50 gpm be equipped with a mechanical flow meter by January 1, 2016.

- **High Risk Groundwater Area (15% of District)** established which includes the following: New high capacity wells (wells that pump more than 50 gpm) must be at least 1,250 feet from existing high capacity wells, including wells with the same ownership. New high capacity wells must be at least 1,250 feet from existing domestic wells under different ownership. New high capacity wells must be at least two miles from existing municipal wells. Existing wells may be replaced. New or replacement domestic water wells shall be constructed to such a depth that they are less likely to be affected by seasonal water level declines caused by other water wells in the same area.

- **2015 – Average District Groundwater Levels are up +1.42 feet.**

- **Storm Damaged Trees Program:** Creation of a permanent cost-sharing Storm Damage Tree Replacement Program designed to encourage replacement plantings of trees and shrubs damaged or destroyed due to tornados, strong winds, hail and ice storms.

- **Small Dams Program:** The Private Dams Program provides planning, design and financial assistance for the construction or reconstruction of dams located on private property. These dams generally have a cost exceeding $15,000 and have a drainage area of approximately 80 to 640 acres. Dams constructed under this program generally involve only one landowner. Public benefits include flood control, sediment and erosion control, water conservation, groundwater recharge, and fish and wildlife enhancement.

- **2016 – Average District Groundwater Levels are up +1.20 feet.**

- **VRI:** Board is exploring implementation of a VRI (Variable Rate Irrigation) Cost-Share Program in 2017 for greater efficiency in water application on center pivot systems.

- **Rainwater Basin:** Continuing partnership with the Rainwater Basin Joint Venture in identifying landowners interested in restoring wetlands.

- **2017 – Average District Groundwater Levels decline 0.53 feet.**

- **Project GROW:** “Growing Rotational crops On Wellfields” is the creation of a 5-year special project that will benefit the City of York by planting cover & rotational crops, berry shrubs, a business-sponsored community garden, and a pollinator habitat within the city wellfield acreage. The goals are to improve soil health, increase soil carbon, erosion control, non-leaching of nitrogen into the water table, and increasing water holding capacity in the soil, all culminating to protect York’s water quality at the wellfield.
GROUNDWATER STATUS

Located in northeast central part of the state, the Upper Elkhorn NRD encompasses approximately 1.9 million acres of cropland, rangeland, and grassland in Antelope, southern Holt, eastern Rock, and northern Wheeler Counties. Irrigated agriculture, cattle, and hay production are vital to the economy of this sparsely populated region. Currently (2017), NeDNR has not labeled any portion of the district as fully-appropriated. Portions of the Niobrara and Lower Platte River Basins were preliminarily labeled fully appropriated, but this was reversed by NeDNR in 2011 and 2009, respectively. Limited ground water development (12,500 acres) was allowed to be developed between 2009-2013. No significant decline in static water levels have occurred since annual spring static water levels were first recorded in 1972.

ACTION STEPS & TIMELINES

- **Ongoing** – Each year the Upper Elkhorn NRD helps sponsor area water festivals and environmental events to promote the awareness of our natural resources to students across Northeast Nebraska.
- **2017** – The Instream Flow Application was approved by NeDNR for the NGPC and Niobrara River Basin Alliance NRDs (UENRD, LNNRD, MNNRD, UNWNRD, and LLNRD).
- **2017** – The Board approved 699 new groundwater irrigated acres to be developed for the 2018 growing season through a thorough application process in October.
- **2017** – The Board passed new Rule 27 to the UENRD Rules & Regulations. This Rule better manages static water levels in the District based on triggering mechanisms and management including Information and Education programs, flowmeter requirements, and allocations to protect future users. The new Rule will likely go into effect in February 2018.
- **2017** – The Board approved the Lower Platter River Basin Coalition Plan to protect and enhance ground and surface water within the basin of the seven participating NRDs.
- **2016** – The Board approved 772 new groundwater irrigated acres to be developed for the 2017 growing season using a criteria ranking sheet. This was the first time since 2012 that the District expanded acres.
- **2016** – The Bazile Groundwater Management Plan received a grant from the Nebraska Environmental Trust to fly Aerial Electromagnet (AEM) grid surveys over the entire Bazile Management Area. Transects were flown in 2016 and the company, Aqua Geo Frameworks, presented the results to the staff and the public in Creighton, NE in 2017.
- **2015** – District unveiled an online reporting program to assist cooperators on Phase II nitrogen reporting requirements of the Districts Rules and Regulations.
- **2015** – Seven NRDs (LPRBC) collectively are working within the Lower Platte River Basin in developing a Basin-Wide IMP to protect and enhance ground and surface water within the basin.
- **2015** – Five NRDs within the Niobrara River Basin and NGPC submitted an instream flow request to NDNR.
- **2015** – Five NRDs in the Niobrara River Basin (NRBA) and NGPC signed a MOU to acquire NPPD’s Spencer Hydroelectric facility for the betterment of surface and ground water resources.
- **2015** – District expanded data collection points on over 300 additional groundwater monitoring sites to provide the district with static water levels and flow meter readings to estimate trend lines and groundwater usage. District also expanded flowmeter readings on approximately 400 sites bringing total to 525 sites.
- **2015** – May 26, District voted to move forward with a Voluntary Integrated Management Plan.
- **2015** – Spring static water levels had not fully recovered from the 2012 drought; Board voted to not allow expansion of ground water irrigated acres for the 2016 growing season for the third consecutive year.
- **2014** – Coordinator was hired for the Bazile Management Area to inform cooperators of best management practices (BMPs). Irrigation and nitrogen demonstration sites and cost-share programs have been developed, funded in part by a Nebraska Environmental Trust Grant.
2014 – The Board voted to develop a Basin-wide Management Plan (IMP) with the NDNR, UNWNRD, MNNRD, LNNRD, LLNRD and the UENRD. Plan will be developed to manage existing surface and ground water uses and evaluate potential development of those uses for the future.

2014 – The Board voted to put new ground water irrigated acre expansion on hold for 2015 calendar year.

2013 – The Board voted to put new ground water irrigated acre expansion on hold for the 2014 growing season. In October of 2012, the Upper Elkhorn NRD directors limited expansion of irrigated acres in the area of northern Antelope County that was outside of the Lower Platte River Basin 10/50 area.

2013 – The Upper Elkhorn NRD took large strides in certifying ground water irrigated acres.

2013 – Joined the Lower Platte River Basin Coalition (comprised of 7 NRDs) to develop a voluntary basin-wide integrated management plan.

2013 – Joined 5 other NRDs and formed the Niobrara River Basin Alliance to work on ground and surface water-related issues.

2013 – A community-based groundwater management plan was developed to address groundwater quality issues in the Bazile Groundwater Management Area. Cooperative effort between NDEQ and 4 other NRDs. This plan is the first community-based, groundwater management plan submitted to EPA.

2012 – The UENRD partnered with NARD, NDEQ, and the CSD of the University of Nebraska-Lincoln to develop an online Nitrogen Applicator’s Certification Program.

2012 – The UENRD is still participating in developing the Elkhorn-Loup Model with other NRDs and USGS. Phase III of the ELM model will be completed in FY14-15 which will assist in management decisions with the hydrologic connectivity between ground and surface water into the future.

2012 – Certification of ground water irrigated acres throughout the whole NRD.

2012 – The Upper Elkhorn NRD is working with four other NRDs in developing a watershed management plan for the area in northern Antelope, Knox and Pierce counties. Technical meetings were held to develop goals and objectives for this area as it relates to ground water quality issues.

2012 – The Upper Elkhorn NRD labeled portions or all of 25 additional Townships to the existing 4 townships as Phase II areas for nitrate-nitrogen issues. Additional reporting and restrictions are required.

2012 – The UENRD made changes to the District Groundwater Management Plan Rules and Regulations, which were necessary to allow up to 2,500 acres to be developed for ground water irrigation, include and require the remaining 8% of the district that was outside of the Lower Platte 10/50 area to apply for expansion of irrigated acres, setting a time period (November 1-March 1) to allow for irrigated acre transfers, and labeling an additional 557,000 acres as Phase II areas for nitrate nitrogen levels.

2011 – The UENRD made changes to District Groundwater Management Plan Rules and Regulations due to the NeDNR status change of Lower Niobrara River Basin. Clarification of not allowing irrigated acre transfers between hydrological areas labeled by the Nebraska Department of Natural Resources; allowing limited development (2500 acres) within the area of the Lower Niobrara River Basin and Lower Platte River Basin, requiring a fee to reapply for expansion acres after the application was denied in a previous application period, changing the application period to October instead of January, and requiring an official Highly Erodible Land classification from USDS-FSA/NRCS.

2011 – The Upper Elkhorn NRD is finishing a 319 Grant (NDEQ) in Northern Antelope County (East Branch Verdigre Creek) to improve water quality issues for ground and surface water. Focus is to implement irrigation and nutrient management practices, well decommissioning and septic system updates.

2011 – Contracted with GIS Workshop to develop software to facilitate irrigated acre certification. This process began in the fall of 2011 or shortly after January 1st, 2012.

2010 – The UENRD amended the Rules and Regulations, including: simplification of the nitrogen recertification requirements, hydrological evaluation of proposed ground water uses exceeding 500 acre feet per year, requirement of flowmeters on all new or replacement wells, certification of all historically irrigated acres within the District, and facilitation of ground water or irrigated acre transfers. These changes were effective October 29, 2010.

1976 – UENRD established a groundwater quality/quantity monitoring program that now consists of approximately 600 irrigations wells and dedicated monitoring wells.
Upper Loup NRD, part of the Loup River Basin, includes all of Grant, Hooker, Thomas, Blaine, and Logan Counties and parts of McPherson, Brown, and Cherry Counties. The entire sparsely populated area of 4,275,000 acres, is agricultural in character with the main agricultural activity cattle and hay production.

1970’s Ninety-nine wells measured annually in the fall for static water levels since 1972.

1978 Several water quality incentive programs established (soil sampling, noxious weed control).

1985 Ground Water Management Plan was prepared and approved for the ULNRD.

1986 Began testing all ground water samples for nitrates upon request.

1987 Started issuing chemigation permits and performing inspections.

1990 Helped fund and maintain long term two weather stations.


1994 Additions to the quality portions of the Ground Water Plan were made.

1995 Began to participate in Water Wellhead Decommissioning cost share program.

1998 District purchased an Ultrasonic Fuji Flowmeter to test the flow rates on irrigation wells.

2004 Began participating in the Nebraska Rainfall Assessment and Information Network. Started to measure static water levels biannually across district.

2005 One of the co-sponsors in the Elkhorn-Loup Groundwater Model study (ELM).

2006 District gathers irrigated water use information from producers.

2007 Developed and adopted Groundwater Area Management Rules and Regulations. New rules include the requirement of well permits and flow meters on all new wells pumping 50gpm or more, certification of irrigated acres, water use reporting from irrigators, commercial users and municipalities.

2008 Began certifying irrigated acres, certified 67,000 across District. Drilled 3 dedicated monitoring wells each with continuous data recorders. Implemented a cyclic water quality testing program for nitrates for all registered and requested non-registered domestic and irrigation wells throughout the District. Began what is to be annual educational visits to all schools within District.

2009 Developed and adopted LB-483 Rules and Regulations which limit the expansion of irrigated acres to 2,500 acres annually or 10,000 over the next 4 years. 67,382 irrigated acres certified. Drilled 3 dedicated monitoring wells each with continuous data recorders installed.
2010
Placed a District wide limitation on expansion of irrigated acres not to exceed 2,500 acres per year. 69,882 acres were certified. Installed 2 stream gages, one on the South Loup and one on the North Loup Rivers. Recycling trailers were placed in 5 of the villages within the District. Drilled 3 more dedicated monitoring wells. Implemented a community driven All Hazards Mitigation Plan.

2011
Certified 70,226 irrigated acres. Recycling program added more collection trailers and collected over 46 tons of recyclable materials.

2012
Certified 73,812 irrigated acres. With the help of an NET grant we were able to cost share on 79 flowmeters thus bringing up the total number of irrigation wells to 125 that have flowmeters installed. Placed 15 soil moisture sensors across District. Recycling program expanded to include another village and a baling facility was put up at the Thedford office. ULNRD began an annual “Junior High” field day for all the schools in our District and educates on over 5 natural resources topics.

2013
In the process of developing a Basin Wide Water Management Plan with 7 other NRD’s in the Lower Platte South Basin. Certified 80,205 irrigated acres which are being pumped with 561 irrigation wells, with 176 of those outfitted with flowmeters. Placed 6 more soil moisture sensors throughout District. District purchased another large vertical baler to increase efficiency in our recycling efforts.

2014
The Upper Loup started a Voluntary Integrated Management Plan (VIMP) with DNR. Partnered on a 319 South Loup Watershed Management Plan. There are 80,933 certified irrigated acres and 255 of the 520 irrigation wells that were pumped this year have flowmeters. There are now 30 soil moisture sensors placed across the District. Purchased an additional no-till drill for producers to use to improve soil health and water quality. The Upper Loup partnered with a local RC & D office to purchase equipment to aid in cedar removal.

2015
District, with the help of an NET grant, began a 3-year study to enhance our understanding of spatial and temporal characteristics of groundwater and surface water interaction in the Loup River Basin. We amended our Groundwater Rules and Regulations to state that no high capacity wells are to be drilled within 300 feet of an existing active domestic well and flowmeters are required on all high capacity wells in sub-district 5 by May 1 of 2017, in sub-district 4 by May 1, 2018 and sub-districts 1-3 by May 1 of 2020. We have 80,933 certified irrigated acres and 280 of the active 539 irrigation wells have flowmeters. We completed our Hazard Mitigation Plan 5-year update.

2016
The District approved its Voluntary Integrated Management Plan. Drilled 3 observation wells for both quality and quantity. We have 81,882 certified irrigated acres and 329 of the active 565 irrigation wells have flowmeters. With the help from NET the District began a District-wide water budget study. Directors did not allow any new irrigated acres for 2017 while in the middle of the water budget study.

2017
We have 81,882 certified irrigated acres and 444 of the active 580 irrigation wells have flowmeters. Domestic and irrigation wells across the district continue to be tested annually for nitrates and currently average 3.4 ppm, well below the 10 ppm public health limit. Our first year of our recycling program we accumulated 26 tons of recyclables in 2017 we collected over 119 tons of paper, cardboard, tin and aluminum. To date we check 135 static water levels and 13 dedicated monitoring wells within the District. Since first checking levels in the 70’s our ground water levels have been steady and no long-term declines found. District continues to provide natural resources presentations to local schools, producers and community organizations.
GROUNDWATER STATUS

Portions of the UNWNRD have been experiencing declining static water levels since the early 1970’s. The District approved a Ground Water Management Plan in 1984. In July of 1998 the District designated a District-wide Ground Water Management Area and adopted Rules and Regulations for enforcement. In 2003, the UNWNRD imposed a moratorium on the issuance of well permits for wells pumping over 50 gpm. Replacement wells are still allowed with a permit from the District. The UNWNRD is divided into six ground water management sub-areas. By DNR determination, the UNWNRD was preliminarily designated fully appropriated in July 2004. After studies and a hearing, a final determination in November 2004 led to ground water management sub-areas 1, 4 and 5 being declared fully-appropriated. In October 2007, DNR preliminarily determined the Lower Niobrara River Basin to be fully appropriated and made a final determination in January of 2008, this fully appropriated determination included ground water management sub-areas 6 and portions of sub-areas 2 and 3. In June 2011, the Nebraska Supreme Court ruled that the Lower Niobrara River Basin was not fully appropriated and the Department’s 2008 determination was reversed.

Water quality degradation is not a major issue in the UNWNRD. Water sampling throughout the District has shown very little contamination. The UNWNRD, with the help from the Department of Environmental Quality (DEQ), has established water quality priority areas where ground water contamination has been indicated or there is a greater potential for contamination.

ACTION STEPS AND TIMELINES

- 1998 – Ground Water Management Area established for the entire District.
- 2003 – The UNWNRD requests DNR study, in consultation with the NRD, the hydrologically connected ground water and surface water in the District and a joint action plan be developed for the integrated management of ground water and surface water resources. The UNWNRD imposed a temporary suspension on the issuance of new well permits in the entire district. The UNWNRD appointed a Citizen’s Advisory Committee to assist with revisions to the NRD’s Ground Water Management Plan and the development of a Joint Action Plan.
- 2004 – The entire UNWNRD preliminarily determined to be fully appropriated by the Department of Natural Resources after the passage of LB 962. State issued stays on the issuance of water well permits and increasing irrigated acres were implemented. The temporary suspension imposed by the NRD was repealed. DNR held public informational meetings and public hearings in October and released their conclusions in the form of a report entitled: “Report on Hydrologically Connected Groundwater and Surface Water in the Upper Niobrara White Natural Resources District”. The UNWNRD concluded from the report that not all the UNWNRD would be determined to be fully appropriated, and the State issued stays would be lifted in portions of the District. Public information meetings and a public hearing were held to implement a stay on the issuance of water well construction permits District-wide. DNR released its final determination designating Hat Creek Basin, the White River Basin, the portion of the Niobrara River Basin above the Mirage Flats Diversion Dam, The Box Butte Creek Sub-basin and the Snake Creek Sub-basin fully appropriated. The District and DNR started preparing an Integrated Management Plan for management of water resources for the fully appropriated area.

• 2006 – The UNWNRD revisions to the Ground Water Management Plan and amendments to the Ground Water Management Area Rules and Regulations adopted.

• 2007 – The UNWNRD finalized the certification of all regulated uses in the entire District. Irrigation ground water wells within ground water management sub-areas 4 and 6 are metered and were restricted to a 16-acre inch per year allocation. DNR preliminarily determines the Lower Niobrara River Basin to be fully appropriated.


• 2009 – Integrated Management Plan adopted May 14, 2009. The UNWNRD finalized GWMA Rules and Regulations amendments. The UNWNRD and DNR worked with an independent consultant to develop an integrated ground water model and surface water model for the portion of the Niobrara River above the Mirage Flats Diversion.

• 2010 – GWMA Rules and Regulations adopted June 10, 2010. The 2007-2010 average water use is 10.06 inches per acre. The 2011-2014 allocation is reduced to 54 acre inches, annualized at 13.5 inches per year. UNWNRD supports the DNR in a request for a Water SMART grant from the Bureau of Reclamation’s Basin Study Program to study water management options in the Niobrara River Basin. The Niobrara River Basin study is one of six projects that the Bureau funded in 2010.

• 2011 – UNWNRD and Department reviewed and modified the Integrated Management Plan. The Lower Niobrara River Basin is determined to not be fully appropriated by Nebraska Supreme Court ruling. This decision changed the fully appropriated area of the UNWNRD and led the District to modify its rules and regulations to incorporate the LB 483 rules.

• 2012 – The UNWNRD continued to work with the DNR and consultants to finalize ground water and surface water modeling in the Niobrara Basin.

• 2014 – The 2011-2014 average water use is 11.58 inches per acre. The 2015-2019 allocation is reduced to 65 inches, annualized to 13 inches per year. In collaboration with DNR, the UNWNRD completes the integrated management model and begun utilization of the model in evaluating scenarios and management recommendations.

• 2015 – The Niobrara River Basin Alliance (NRBA) is created by the NRD’s in the basin to develop a coordinated basin-wide management plan with the DNR, as well as a Memorandum of Understanding is signed by the NRBA, Nebraska Game and Parks and Nebraska Public Power District for the purchase of the Spencer Hydropower facility and associated water right. The UNWNRD partners with the DNR through Insight Data Enhancement Program (IDEP) funding to evaluate actual water use data and coordinate information into input data sets for water modeling. The UNWNRD partners with DEQ to complete a Watershed Management Plan for the White River and Hat Creek Watersheds.

**FUTURE**
The District will continue to evaluate scenarios with the integrated management model and monitor, in conjunction with State and Federal agencies, the ground and surface water resources within the district; if declines in these water supplies continue to occur, further restrictions may be placed on some or all of the water users in the District.
GROUNDWATER STATUS

In the late 1970’s water users in the District were concerned about groundwater declines resulting from irrigation development. Their concerns and efforts played a large part in the formation of the NRDs by the Legislature and the original groundwater management and protection act. The Upper Republican NRD aggressively employed the available authorities in the original groundwater management and protection act. It was the first entity in the state and possibly the country to limit agricultural water use, setting an allocation in the late 1970’s. Since those early times, the District has continued to lobby for additional necessary tools to deal with the water issues facing the District.

History of regulations pertaining to irrigation wells in the Groundwater Management Control Area established February 7, 1978:

ACTION STEPS AND TIMELINES

- 1976 – Ground Water (GW) Management Act Passed
- 1977 – Established GW Management Area and Certified Acres
- 1978 – 1979 – Established GW Metering program
- 1978-1979 – Well Spacing: 3300 ft. from existing irrigation well and 1,320 ft. from existing stock or domestic well in townships designated as critical. Allocation set at 20 inches per acre per year including incentives for installing meters prior to 1980.
- 1980-1982 – Meters required on all wells. Allocation is set at 22 inches per year.
- 1983-1987 – Allocation reduced to 20 inches per acre per year for flood irrigation and 16 inches per acre per year for sprinkler irrigation.
- 1988-1992 – Allocation reduced to 15 inches per acre per year for all irrigation wells.
- 1992 – Well spacing in critical townships increased to 5,280 ft. from existing irrigation wells.
- 1993-2004 – Allocation reduced to 14.5 inches per acre per year.
- 1997 – Permanent moratorium on new irrigation wells issued.
- 1998-2005–Republican River Compact Lawsuit and Settlement Agreement – The Department of Water Resources preliminarily designated the Republican River Basin NRDs under LB 108 in September of 1996 at the request of the Republican River NRDs. The process for a Joint Action Plan was initiated under LB 108 and was placed on hold during the lawsuit with Kansas from May 1998 to July 2003, at the request of the Nebraska Attorney General. In July of 2003, a final determination of conflicts under the LB 108 process was made and the development of rules and regulations under the Joint Action Planning process began. In July of 2004 a “fully appropriated” designation was made under LB 962 which replaced the Joint Action Planning process. In May 2005 the District adopted an Integrated Management Plan, effective for the 2005 thru 2007 irrigation seasons, pursuant to LB 962.
- 2005-2007 – Allocation reduced to 13.5 inches per acre per year.
- 2007– Revised Integrated Management Plan adopted that included reduced water use; implementation of incentive programs and surface water leases funded through authorities granted in LB701 intended to ensure the State’s compliance with the Republican River Compact and Settlement. In cooperation with the Middle and Lower Republican NRDs, surface water was leased from Frenchman Valley, Riverside, and Frenchman-Cambridge Irrigation Districts, allowing the State to maintain its consumptive use within its allocation for the 2007 year, as well as reduce the amount of the State’s overuse in the 2003-2007 five year accounting period.
2008– Allocation reduced to 13 inches per acre per year for 5-year allocation period. District involved in invasive vegetation removal along Republican River riparian corridor. Study of possible augmentation projects continued. Water short year compliance options for Integrated Management Plan with Department of Natural Resources were analyzed. A District retirement program for certified acres that are not irrigated was developed.

2010 – Adopted a revised Integrated Management Plan designed to keep the state in compliance with the Republican River Compact during water-short years using a combination of programs and projects to reduce consumptive use. Plan emphasizes acreage retirement and stream flow enhancement projects.

2011– District purchases 3,260 irrigated acres to be retired from irrigation so a portion of the water that otherwise would have been used to irrigate the land can be piped into Rock Creek, a tributary of the Republican River, to aid Compact compliance. The augmentation project has the potential to provide the majority of the water that history suggests the District may need during the driest of times to meet its Compact compliance obligations. In addition to the project, the District used federal and local dollars to permanently retire from irrigation 1,360 acres. On average, nearly 11 inches of water for irrigation had annually been applied to the acres, and the average stream-flow depletion factor of the retired land is 88 percent.

2012 – An additional 188 acres with significant impacts on stream flow were permanently retired from irrigation using District funds and federal AWEP funds, bringing the total number of retired acres through the AWEP program to 1,546. District-wide groundwater levels rose, on average, for the third consecutive year. The District, along with three other NRDs, initiated another augmentation project in Lincoln County (NCORPE) that includes the retirement of approximately 16,000 acres from irrigated production. The project has the potential to keep the state in compliance with the Republican River Compact during exceptionally dry periods.

2013 – The Rock Creek Augmentation Project began operations and prevented the shutdown of at least 23,000 irrigated acres in the District to maintain compliance with the Republican River Compact. Construction began on the NCORPE augmentation project and was scheduled to be completed and operational in early 2014. Combined with the Rock Creek Augmentation Project, it was expected to prevent an irrigation shutdown on possibly 300,000 acres in 2014. The URNRD Board of Directors in 2013 also approved new rules designed to conserve water. The new rules limit the amount of carry-forward allocation farmers can use to 7.5 inches during an allocation period. Another rules change penalizes farmers who borrow allocation from a subsequent allocation period.

2014 – In February 2014, the NCORPE augmentation project in Lincoln County began operations with a goal of increasing stream flow by approximately 42,500 acre feet so the State could maintain compliance with the Republican River Compact. The Rock Creek Augmentation Project in Dundy County added about 21,000 acre feet of stream flow in 2014. In the fall of 2014, the State reached agreements with Kansas and Colorado that allows the augmentation projects to get 100% credit for water pumped in 2014 and 2015.

2015 – Operation of the NCORPE project prevented an irrigation shutdown on about 300,000 acres in the Basin and kept the state in compliance with the Compact. U.S. Supreme Court issues final ruling in KS v. NE case alleging Nebraska’s noncompliance with the Compact in 2005 and 2006. Kansas’ request to permanently shut down irrigation on 500,000 acres in Nebraska was rejected and Compact accounting change that benefits Nebraska approved. Integrated Management Plan revised to implement aspects of Supreme Court decision and agreement among Compact states that gives Nebraska and the NRDs more flexibility with augmentation operations.

2016 – The three states party to the Compact reach a landmark agreement expected to reduce the amount of water that has to be provided to Kansas by Nebraska via actions including augmentation. The NCORPE project is again operated, preventing an irrigation shutdown in the Republican Basin.

**FUTURE**
The Upper Republican Natural Resources District will continue to bring water uses into balance with water supplies of the District, in a manner that allows the local economy, which relies heavily upon the beneficial use of the natural resources of the District, to continue to endure the transition.